

City of Molalla City Council - Regular Meeting Minutes – February 12, 2025 Molalla Civic Center | 315 Kennel Ave. | Molalla, OR

# CALL TO ORDER

The Molalla City Council Meeting of February 12, 2024 was called to order by Mayor Scott Keyser at 7:01pm.

# COUNCIL ATTENDANCE

Present: Council President Eric Vermillion, Councilor Martin Bartholomew, Councilor RaeLynn Botsford, Councilor Leota Childress, Councilor Doug Gilmer, and Mayor Scott Keyser. Absent: Councilor Terry Shankle.

#### **STAFF IN ATTENDANCE**

Dan Huff, City Manager; Mac Corthell, Assistant City Manager; Christie Teets, City Recorder; Dan Zinder, Senior Planner.

#### APPROVAL OF AGENDA

City Recorder Teets noted Agenda Item 6A and 7A, Ordinance No. 2025-02. The First Reading on this item will not be held at this meeting, however it will became a discussion item. A Public Hearing was held, and the Ordinance will be brought back for adoption at a later meeting. Council approved the update to the agenda via consensus.

#### **CONSENT AGENDA**

- A. Work Session Meeting Minutes January 22, 2025
- B. Integrator Services for the Water Treatment Plant and Wastewater Treatment Plant SCADA Systems
- C. USDA-RD & CWSRF WWTP Financing Signature Authority

#### **ACTION:**

Councilor Childress made a motion to approve the Consent Agenda; Councilor Botsford seconded. Motion passed 6-0. AYES: Gilmer, Childress, Vermillion, Botsford, Bartholomew, Keyser. NAYS: None.

ABSENTIONS: None.

#### PRESENTATIONS, PROCLAMATIONS, CEREMONIES

A. Parks CPC Appointment

City Recorder Teets shared that the Parks CPC had an opening and Ms. Regina Sheaves, actively participating in several Parks meetings, applied to become a member. Parks Committee and Recorder Teets recommended appointment.

#### **ACTION:**

Councilor Botsford made a motion to approve Regina Sheaves application for the Parks CPC; Councilor Vermillion seconded. Motion passed 6-0.

AYES: Bartholomew, Botsford, Vermillion, Childress, Gilmer, Keyser NAYS: None. ABSENTIONS: None.

#### PUBLIC COMMENT

None.

# **PUBLIC HEARINGS**

**A.** Ordinance No. 2025-02: Amending and Adopting the City of Molalla Comprehensive Plan to Adopt the 2025 Employment Opportunities Analysis and Buildable Lands Inventory

Mayor Scott Keyser opened 2025 Employment Opportunities Analysis and Buildable Lands Inventory Public Hearing at 7:08pm; no present Council Members acknowledged potential conflicts of interest.

Mr. Corthell provided an update on the Economic Opportunities Analysis (EOA) and Buildable Lands Inventory (BLI), which are part of Molalla's review of its Urban Growth Boundary (UGB), a process required every 20 years, sharing the City is behind schedule since the last UGB review. The analysis includes both Housing and Employment Land Needs for the next 20 years. The EOA specifically focuses on employment lands, assessing the City's job needs and land availability to support them. The process also involves the Department of Land Conservation and Development (DLCD), which reviews the findings and ensures compliance with state rules. Mr. Corthell noted that DLCD's feedback throughout the process helped ensure the City's plans would meet approval. Unfortunately, near the end of the 90-day review period the DLCD requested a larger public involvement process, despite having been involved in every City meeting. The next steps would include reviewing the document again after addressing questions related to the Comprehensive Plan Amendments. The goal is to finalize the document, and optimistically hold the first reading and adoption at a future meeting.

Senior Planner Zinder further reiterated reported the Oregon Statewide Planning Goal 9 requires cities to adopt an Economic Opportunities Analysis (EOA) to assess 20-year employment land needs, site-specific requirements, and target industries. Molalla, does not have an adopted EOA, however is completing one as part of its Urban Growth Boundary (UGB) review process. Funded by a DLCD Grant, the City hired Johnson Economics to prepare the EOA, a Buildable Lands Inventory (BLI), update the Goal 9 Comprehensive Plan, and recommend Development Code changes. (For a complete account of the discussion, please refer to the YouTube video recording from minutes 06:16 to 18:20)

# PUBLIC COMMENT

City Recorder Teets emailed City Council Public Comments and stated copies will be reflected in Minutes.

Mayor Keyser closed Public Hearing for Ordinance No. 2025-02 at 7:19pm.

**B.** Ordinance No. 2025-03: Parks, Recreation, and Trails Master Plan Adoption & Comprehensive Plan Amendment

# Mayor Keyser opened Parks, Recreation, and Trails Master Plan Adoption & Comprehensive Plan Amendment Public Hearing at 7:19pm; no present Council Members acknowledged potential conflicts of interest.

Mr. Corthell provided an overview of the process regarding the proposed amendments to the Parks Master Plan, which includes both public and Planning Commission suggestions. Mr. Corthell explained amendments would only be made if directed by the Council. The Parks Master Plan outlines Capital Projects for the next 10-20 years, and although the Council can add or remove projects, ultimately five-year Capital Plan would be adopted. He clarified that anything in the appendix is not a policy but mere ideas for future consideration.

After considerable debate and in-depth conversation, it was recommended to holding a First Reading of the Parks Master Plan with the proposed amendments. There was a discussion regarding the choice between a wind sail and a permanent shade structure for Long Park's Pickleball Court, keeping Oddfellows Park in the plan, as well as, the possibility of a Dog Park Association, and the Skate Park property, both Mr. Corthell and City Manager Huff agreed that it should remain in the Plan, keeping options open for future opportunities, especially given potential grants, budgeting flexibility, and future Council's. (For a complete account of the discussion, please refer to the YouTube video recording from minutes 18:30 to 1:00:51)

Mayor Keyser closed Public Hearing for Ordinance No. 2025-03 at 8:01pm

# **ORDINANCES AND RESOLUTIONS**

**A.** Ordinance No. 2025-02: Amending and Adopting the City of Molalla Comprehensive Plan to Adopt the 2025 Employment Opportunities Analysis and Buildable Lands Inventory

Assistant City Manager Mr. Corthell directed the Council to review the proposed amendments to be revisited after the Economic Opportunities Analysis (EOA) is considered, allowing individual discussion, which would be more manageable and beneficial for the Council. Furthermore, the Staff Report from Mr. Zinder, with input from Mr. Corthell, and Council consensus addressed several amendments to the Comprehensive Plan. Ultimately, the Council supported the staff's recommendations for striking redundant or unclear provisions and focusing on targeted industries and emphasized maintaining a balance in Land Use Policies. (For a complete account of the discussion, please refer to the YouTube video recording from minutes 1:01:18 to 1:28:11)

**B.** Ordinance No. 2025-03: Parks, Recreation, and Trails Master Plan Adoption & Comprehensive Plan Amendment (*For a complete account please refer to the YouTube video recording from minutes 1:28:17 to 1:31:48*)

Mr. Corthell's opening statement suggested adopting the Parks Master Plan as it currently stands, with the only pending amendment of the addition of a Dog Park Association. Mr. Corthell recommended that if the Council had unanimous support for the plan there was an option to move forward with adoption and direct staff to bring back the dog park amendment at a later meeting, likely in April or May, as the calendar would allow.

# ACTION:

Council President Vermillion moved to adopt Ordinance 2025-03, an Ordinance of the City of Molalla, Oregon Adopting the 2025 Parks, Recreation, and Trails Masterplan and Associated Comprehensive Plan Amendments, and Conduct the First Reading by Title Only; Councilor Gilmer Seconded. Motion passed 6-0.

AYES: Gilmer, Childress, Vermillion, Botsford, Bartholomew, Keyser. NAYS: None. ABSENTIONS: None.

Witnessing the First Reading Ordinance 2025-03 passed unanimously, Mayor Keyer called for a motion to hold the Second Reading and Adoption of Ordinance 2025-03, an Ordinance of the City of Molalla, Oregon Adopting the 2025 Parks, Recreation, and Trails Masterplan and Associated Comprehensive Plan Amendments.

#### ACTION:

Councilor Childress moved the City of Molalla adopt Ordinance 2025-03, an Ordinance of the City of Molalla, Oregon Adopting the 2025 Parks, Recreation, and Trails Masterplan and Associated Comprehensive Plan Amendments; Councilor Botsford Seconded. Motion passed 6-0.

AYES: Gilmer, Childress, Vermillion, Botsford, Bartholomew, Keyser. NAYS: None. ABSENTIONS: None.

#### **GENERAL BUSINESS**

A. 2025 Council Goals

Mr. Huff outlined the goals discussed during the goal-setting session, highlighting those carried over from the previous year in red and newly added goals in blue and requested Council approval to finalize. Recorder Teets noted a prior draft was presented at the January 22<sup>nd</sup> meeting, where a recommendation was made to remove Town Hall Sessions from Focus Area Three: Civic Education, while maintaining the focus on Civic Education.

#### ACTION:

Councilor Botsford made a motion to adopt the 2025 City Council Goals; Council President Vermillion Seconded. Motion passed 6-0.

AYES: Gilmer, Childress, Vermillion, Botsford, Bartholomew, Keyser. NAYS: None. ABSENTIONS: None.

B. City Council Liaison(s) to Molalla River School District Board

Mayor Keyser noted at the beginning of each year Council Liaison appointments are made; one position remains open.

#### ACTION:

Mayor Keyser made an amended motion to appoint Councilors Doug Gilmer and Leota Childress to the Molalla River School District Liaison role. Councilor Botsford seconded. Motion passed 6-0.

AYES: Gilmer, Childress, Vermillion, Botsford, Bartholomew, Keyser. NAYS: None. ABSENTIONS: None.

**C.** Addition of .20 FTE (Full-Time Equivalent)

City Manager Huff explained an investigator conducts thorough in-depth background checks when hiring police officers. Other cities have begun placing investigators on their payroll to improve access to background information. Mr. Huff implemented this approach but later realized it required Council approval for an additional 0.20 (FTE) position.

#### ACTION:

Council President Vermillion moved to authorize the addition of .20 FTE to conduct background checks, Councilor Gilmer seconded. Motion passed 6-0.

AYES: Gilmer, Childress, Vermillion, Botsford, Bartholomew, Keyser. NAYS: None. ABSENTIONS: None.

D. Franchise Agreement Extension - Astound Broadband

City Manager Huff shared the City is seeking a short-term extension of its 2012 Franchise Agreement with Astound Broadband (formerly Wave) until July 2025. The extension is vital as the City Attorney and Astounds Attorney require time to negotiate a new agreement. The City is also exploring the possibility of shifting from franchise agreements to licenses, as some other cities have done. The goal is to ensure fairness while prioritizing the best interests of the City.

#### **ACTION:**

Councilor Botsford made a motion to authorize City Manager Huff to enter into a Franchise Agreement Extension with Astound Broadband. Council President Vermillion seconded. Motion passed 6-0.

AYES: Gilmer, Childress, Vermillion, Botsford, Bartholomew, Keyser. NAYS: None. ABSENTIONS: None.

E. Draft Calendar of Upcoming City Council Meetings

A thorough discussion took place among City staff and City Council regarding upcoming priorities and scheduling, acknowledging a busy agenda in the coming months. Deliberations included scheduling regular and special meetings, potential earlier start times, and overall planning for the Council Calendar. The Council reached a consensus on prioritizing key items: Parkland Dedication as the top priority, RV Trailer Parking on streets to be addressed, Pavement Conditioning Index as the second priority, and the Mural Code.

F. Spring LOC Conference (May 1-2) - Council Attendance

The Council and City staff discussed finalizing attendance for the Spring LOC Conference in North Bend, May 1st-2nd, with travel starting on April 30<sup>th</sup> with urgency emphasized in securing hotel reservations. It was noted that new Councilors are encouraged to attend at least one conference for educational and networking benefits.

# **STAFF COMMUNICATION**

- **City Recorder Teets:** Provided a reminder of two openings on the Budget Committee, with a commitment of three days per year for a three-year term. Additionally, there are open seats on both the Library Board and Planning Commission.
- Assistant City Manager Corthell: shared the City received seven bids for the Chief Yelkus Park project, ensuring competitive pricing, with evaluations underway before awarding a contract. The Lola Water, Sewer, Storm, and Surfacing Project has been posted for bidding. The Wastewater Treatment Plant initial excavation is complete, and Council was invited for a site visit once more visible progress is made.
- **City Manager Huff:** noted the steel framework for the new Police Facility was installed, sharing visible progress on the project and much of the construction is viewable from the road. Mr. Huff encouraged Council members interested in a closer look to arrange a walkthrough.

# **COUNCIL COMMUNICATION**

- Councilor Bartholomew: highlighted the need to increase awareness about the wide range of activities and programs offered by the local library. The Library provides various classes and events, such as hobby workshops, games for kids, and activities for adults.
- Councilor Gilmer: shared he attended a meeting at the Middle School with community members. The meeting provided an opportunity to review new photos and design plans for the new school design.
- Councilor Botsford: noted the Chamber of Commerce Networking Meeting scheduled was canceled due to the Winter Storm Warning and appreciatively, extended gratitude to all who attended the recent Chamber Banquet.
- Councilor Childress: noted she also attended the Middle School Open House further sharing she and Councilor Gilmer have scheduled a meeting with two representatives from MRSD Board: Mark Lucht and Amy McNiel for coffee on Saturday morning to begin their collaboration.
- Council President Vermillion: The See's Candy Valentine's fundraiser raised \$123.60 in profit. Additionally, Strawberry Park will have soft spots repaired this Spring as weather allows.
- Mayor Scott Keyser: shared information regarding a recent C4 Meeting where several key topics and possible marketing opportunities were discussed. He also related a meeting with Commissioner Chair Roberts that addressed issues with the County's voucher program and solutions; while also included discussions about attracting businesses to the area, with potential collaboration with the Portland Business Association.

# **ADJOURN**

Mayor Keyser adjourned the City Council meeting at 9:32pm.

For the complete video account of the City Council Meeting, please go to YouTube

"Molalla City Council Meetings - February 12, 2025"

Scott Keyser, Mayor

PREPARED BY:

Crystal Robles, Records Specialist

ATTEST:

Christie Teets, CMC, City Recorder

Meeting Attachments:

- Public Hearing Public Comment email submissions regarding Ordinance No. 2025-02: Amending and Adopting the City of Molalla Comprehensive Plan to Adopt the 2025 Employment Opportunities Analysis and Buildable Lands Inventory
- Correspondence from DLCD





# Department of Land Conservation and Development

635 Capitol Street NE, Suite 150 Salem, Oregon 97301-2540 Phone: 503-373-0050 Fax: 503-378-5518 <u>www.oregon.gov/LCD</u>

February 11, 2025



Dan Zinder City of Molalla 117 N. Molalla Ave Molalla, Oregon 97038

By email: dzinder@cityofmolalla.com

RE: City of Molalla Economic Opportunities Analysis File No. 21-16

Dear Mr. Zinder,

Please add the following comments to the record for Local File 21-16 Economic Opportunity Analysis (EOA).

DLCD has reviewed the revised EOA adoption package posted on the city's website on Friday, February 7, and we have the following comments for the city:

Page 96 of the agenda packet states "*There is a need for additional sites of* 5+, 10+ and 20+ acres for commercial users, and 10+, 20+ and 30+ acres for industrial users (Figures 7.7 and 7.8)." It is our understanding that the City's intent is to identify larger industrial sites to add to the Urban Growth Boundary (UGB) through a UGB amendment to ensure such sites are available for future industrial uses. If so, the EOA needs to describe exactly what the employment land need is. We think there is enough analysis and evidence in the document to support a conclusion of the need for larger sites, but it is important to state what <u>specifically</u> the conclusion is in terms of number of sites and their sizes; otherwise it will be a more difficult to make the case for a UGB expansion with those larger parcels.

In June 2024, we provided a comment on the Buildable Lands Inventory inquiring whether there are sites with multiple parcels under the same ownership that could be counted as single larger sites. The Avison Mill site, which contains multiple parcels but is under the same ownership according to the map on page 124 of your packet, appears to be identified as multiple smaller parcels based on the map on page 123 of your agenda packet. We have also shared documentation from DEQ showing that 17 of the 51 acress of that site are planned to be maintained and protected as wetland – for your convenience this map is attached to this letter. While these plans may not be fully approved yet, we think it may still be reasonable to use the plans for purposes of the buildable lands inventory. In summary, it appears the Avison Mill site

might provide an industrial site of 25+ acres, even after removing the 17-acres of protected wetland. The current EOA does not reflect that a 25+ acre industrial site exists in the UGB.

Please remember that DLCD reviews each work task in your sequential UGB work program "in the manner of periodic review." This means that once adopted locally, the city is required to send a specific notice (Form 4B, which we will provide) and anyone who participated in the local process has the opportunity to submit objections to DLCD. Once the 21-day objection period is over, DLCD reviews the submittal (and any objections received) for compliance with the Statewide Planning Goals and associated rules. DLCD may then approve or remand the local decision.

We note that there are no findings in the staff report for the Division 9 rules that implement Goal 9. It is helpful to have clear findings so DLCD can follow the breadcrumbs and understand how the city reached the conclusions in the EOA, especially if we receive objections.

Please feel free to contact me at (971) 345-1987 <u>kelly.reid@dlcd.oregon.gov</u> if you have any questions.

Sincerely,

Kelly Reid, AICP Regional Representative DLCD

Attachments: A. Avison Mill site plan

cc: Leigh McIlvaine, DLCD Employment Land specialist Kevin Young, DLCD Goal 14 specialist