# CITY OF MOLALLA

FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2016 WITH INDEPENDENT AUDITOR'S REPORT



**CERTIFIED PUBLIC ACCOUNTANTS AND CONSULTANTS** 

5499 AMY STREET • WEST LINN, OR 97068 PHONE: (503) 723-0300 • FAX: (503) 723-9946 • WWW.MERINACPAS.COM

### <u>Page</u>

### **INTRODUCTORY SECTION**

Mayor and City Officials of the City of Molalla, Oregon	i
FINANCIAL SECTION	
Independent Auditor's Report	1
Management's Discussion and Analysis	4
Basic Financial Statements:	11
Government-Wide Financial Statements:	
Statement of Net Position	12
Statement of Activities	13
Fund Financial Statements:	
Governmental Funds:	14
Balance Sheet	15
Statement of Revenues, Expenditures, and Changes in Fund Balances	16
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance	
to the Statement of Activities	
Proprietary Funds	
Statement of Net Position	
Statement of Revenues, Expenses, and Changes in Net Position	20
Statement of Cash Flows	
Notes to the Basic Financial Statements	22
Required Supplementary Information	46
Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual:	
General Fund (Budgetary Basis)	47
Library Fund	
Street Fund	
Urban Renewal Agency Fund	
Schedule of the Proportionate Share of the Net Pension Liability	
Schedule of Contributions	
Notes to the Required Supplementary Information	53
Other Supplementary Information	55
Such Supprementary information	55
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual: Parks SDC Fund	57
Combining Statements:	
Non-major Governmental Funds Combining Balance Sheet	58
Non-major Governmental Funds Combining Statement of Revenues, Expenditures, and	
Changes in Fund Balances	39

## CITY OF MOLALLA, OREGON TABLE OF CONTENTS

## <u>Page</u>

Budgetary Comparison Schedules:	60
Schedule of Expenditures – Budget and Actual:	
General Fund (Budgetary Basis)	61
Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actu	ıal:
Aquatic Center Fund	
TAP Grant Fund	
Police Department Restricted Revenue Fund	64
Bonded Debt Fund	65
Transportation SDC Fund	66
Enterprise Funds	67
Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and A	ctual:
Water Operations Combined	68
Water Fund	
Water SDC Fund	
Water Debt Retirement	
Utility Deposits	
Sewer Operations Combined	
Sewer Fund	
Sewer SDC Fund	
Sewer Debt Retirement	
CWSRF Fund	
Storm Water Operations Combined	
Storm Water Fund	
Storm Water SDC Fund	
Independent Auditor's Report Required By Oregon State Regulation	81

**INTRODUCTORY SECTION** 

### **CITY OFFICIALS**

### NAME

### Mayor

Debbie Rogge

### **Councilors:**

George Pottle Jason Griswold Leota Childress Jimmy Thompson Russell Riggs Stephen Clark

### TERM EXPIRES

December 2016

December 2018 December 2016 December 2018 December 2016 December 2018 December 2016

# CITY STAFF

**City Manager** Dan Huff

### **Finance Director** Heather Penni

# **MAILING ADDRESS**

PO Box 248 Molalla, Oregon 97038 THIS PAGE INTENTIONALLY LEFT BLANK

# FINANCIAL SECTION



**CERTIFIED PUBLIC ACCOUNTANTS AND CONSULTANTS** 

PARTNERS KAMALA K. AUSTIN, CPA • TONYA M. MOFFITT, CPA

### **INDEPENDENT AUDITOR'S REPORT**

Honorable Mayor and City Council City of Molalla, Oregon

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, each major fund, and the aggregate remaining fund information of the City of Molalla, Oregon (the City), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to management's discussion and analysis, schedule of the proportionate share of the net pension liability, and schedule of contributions, as listed in the table of contents under the required supplementary information, in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The schedule of revenues, expenditures, and changes in fund balance – budget and actual, as listed in the table of contents under required supplementary information, are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section and other supplementary information are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information, as listed in the table of contents, is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

### **Report on Other Legal and Regulatory Requirements**

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated March 13, 2017, on our consideration of the City's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Merina & Lompany

Merina & Company, LLP West Linn, Oregon March 13, 2017

# CITY OF MOLALLA, OREGON Management's Discussion and Analysis JUNE 30, 2016

The management of the City of Molalla, Oregon offers readers of the Annual Financial Report, this narrative overview and analysis of the financial activities of the City of Molalla for the fiscal year ended June 30, 2016. This analysis focuses on significant financial issues, major financial activities, and resulting changes in financial position, budget variances and specific issues related to funds and the economic factors affecting the City.

### Financial Highlights

Assets totaled \$37,751,369 at June 30, 2016 and consisted of \$12,127,012 in cash and cash equivalents; \$754,414 in accounts receivable and other assets; and \$24,869,943 in capital assets.

Net position was \$28,878,358 at June 30, 2016 compared to \$29,416,772 at June 30, 2015 year end.

As of June 30, 2016 the City had \$8,016,329 in outstanding bonds, notes payable and accrued compensated absences.

The City's net position decreased by \$538,414 from June 2015, primarily due to capital asset additions, utility rate increases, increased collection on receivables and early payoff of bonds. The City's capital assets in Fiscal Year 2016 totaled \$24,869,943 net of depreciation, which includes current year assets as well as other major capital construction projects.

### **Overview of the Financial Statements**

The Management Discussion and Analysis (MD&A) is intended to serve as an introduction to the City of Molalla basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. The report also contains other supplementary information in addition to the basic financial statements themselves.

### 1. Government-Wide Financial Statements

These two statements present an overview of the City's finances, in a manner similar to the private sector. Each statement presents highly condensed, entity-wide information and uses the full accrual basis of accounting.

The Statement of Net Position presents information on the City's total assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the City as of the date on the statement. Net position is the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Over time, increases or decreases in net position

may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how net position of the City changed over the most recent fiscal year by tracking receipts, disbursements and other transactions that increase or reduce net position. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

In the government-wide financial statements, the City's activities are shown as governmental activities and business-type activities. Governmental activities of the City of Molalla include general government, city hall, legal, parks, library, streets, and police. These activities are primarily finance through property taxes and other intergovernmental activities. Business-type activities consist of water, sewer, and storm. These activities are services to the public for a fee.

### 2. Fund Financial Statements

A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Molalla, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements. All of the funds of the City of Molalla can be divided into two categories: governmental funds and proprietary funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near term financial decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and change in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Molalla maintains ten individual governmental funds. Information is presented separately in the governmental balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Library Fund, Street Fund, Urban Renewal Agency Fund, and Park SDC Fund. All of these funds are considered to be major funds. Data from the other five non-major governmental funds are combined into a

single aggregated presentation. Individual fund data for each of the non-major governmental funds is provided in the form of combining schedules in the other supplementary information described below.

**Proprietary Funds.** Proprietary funds represent three segments of business-type operations, water, sewer and storm, used to account for operations that are financed and operated in a manner similar to private business enterprises. The intent is that the costs of providing these services to the general public on a continuing basis be financed primarily through user charges.

### 3. Notes to the Basic Financial Statements

Notes to the basic financial statements provide additional information that is essential to a full understanding of the information provided in the government-wide and fund financial statements.

**Required Supplementary Information.** Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered part of basic financial statements. A budgetary comparison schedule for the General Fund and major special revenue funds, schedule of the proportionate share of the net pension liability, and schedule of contributions are presented immediately following the notes to the basic financial statements.

**Other Supplementary Information.** The schedules for any major capital project funds and nonmajor governmental funds and budgetary comparison schedules for both the non-major governmental funds and the proprietary funds are presented immediately following the required supplementary information.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indictor of a government's financial position. Assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$28,878,358 at the close of the most recent fiscal year.

		2016			2015				
	Governmental Activities	Business- Type Activities	Total	Governmental Activities	Business- Type Activities		Total		
Assets									
Current assets	\$ 7,266,581	\$ 5,614,845	\$12,881,426	\$ 7,996,124	\$ 4,494,723	\$	12,490,847		
Net pension assets	-	-	-	254,498	84,379		338,877		
Capital assets	12,013,640	12,856,303	24,869,943	12,939,431	13,153,507		26,092,938		
Total assets	19,280,221	18,471,148	37,751,369	21,190,053	17,732,609		38,922,662		
Deferred outflows of resources	316,206	101,622	417,828	139,294	46,185		185,479		
Liabilities									
<b>Current liabilities</b>	25,949	80,758	106,707	330,261	830,112		1,160,373		
Long-term liabilities	3,155,901	4,860,428	8,016,329	3,047,147	4,829,953		7,877,100		
Net pension liability	719,902	231,361	951,263				-		
Total liabilities	3,901,752	5,172,547	9,074,299	3,377,408	5,660,065		9,037,473		
Deferred inflows of resources	163,874	52,666	216,540	491,076	162,820		653,896		
Net position									
Net investment in capital assets	8,731,352	8,036,493	16,767,845	12,696,338	7,678,396		20,374,734		
Restricted	4,445,288	3,022,290	7,467,578	2,976,327	1,990,122		4,966,449		
Unrestricted	2,354,161	2,288,774	4,642,935	1,788,198	2,287,391		4,075,589		
Total net position	\$15,530,801	\$13,347,557	\$28,878,358	\$17,460,863	\$11,955,909	\$	29,416,772		

### The following table reflects a Summary of Net Position for these fiscal years:

By far the largest portion of the City of Molalla's net position reflect its investment in capital assets (e.g. land, buildings, machinery, and equipment) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets do not have financial liquidity easily available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to pay these liabilities. The balance of \$7,467,578 represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$4,642,935 is unrestricted net position and may be used to meet the City's ongoing obligations to citizens and creditors.

		2016			2015	
		Business-			Business-	
	Governmental	Туре		Governmental	Туре	
	Activities	Activities	Total	Activities	Activities	Total
<u>Revenues</u>						
Program Revenues						
Charges for services	\$ 1,615,091	\$ 5,007,629	\$ 6,622,720	\$ 1,065,981	\$ 3,422,466	\$ 4,488,447
Operating grants	5,576	-	5,576	23,877	-	23,877
Capital grants	-	-	-	-	-	-
General Revenues						
Property taxes	3,072,480	-	3,072,480	2,954,828	-	2,954,828
Other taxes	1,832,853	-	1,832,853	2,283,739	-	2,283,739
Other revenues	119,305	37,039	156,344	169,655	10,601	180,256
Total Revenues	6,645,305	5,044,668	11,689,973	6,498,080	3,433,067	9,931,147
<u>Expenses</u>						
Governmental						
General government	\$ 1,361,581	\$-	\$ 1,361,581	\$ 825,410	\$-	\$ 825,410
Public safety	2,550,779	-	2,550,779	2,097,686	-	2,097,686
Highways and streets	1,495,701	-	1,495,701	1,457,004	-	1,457,004
Culture and recreation	2,761,986	-	2,761,986	643,646	-	643,646
Community development	180,315	-	180,315	244,004	-	244,004
Interest long-term debt	103,971	-	103,971	37,579	-	37,579
Business-Type						
Water	-	1,359,442	1,359,442	-	1,223,534	1,223,534
Sewer	-	2,085,566	2,085,566	-	2,457,600	2,457,600
Storm water		329,046	329,046		102,813	102,813
Total expenses	8,454,333	3,774,054	12,228,387	5,305,329	3,783,947	9,089,276
Transfers	(121,034)	121,034		(400,000)	400,000	
Change in Net Position	(1,930,062)	1,391,648	(538,414)	792,751	49,120	841,871
Net Position July, 1	17,460,863	11,955,909	29,416,772	16,896,932	12,037,822	28,934,754
Restatements				(228,820)	(131,033)	(359,853)
Net Position-as restated	17,460,863	11,955,909	29,416,772	16,668,112	11,906,789	28,574,901
Net PositionJune 30	\$15,530,801	\$13,347,557	\$28,878,358	\$17,460,863	\$11,955,909	\$29,416,772

### The following table summarizes revenues and expenses for these fiscal years:

**Governmental Activities.** Governmental activities decreased the City of Molalla's net position by \$1,930,062. This is primarily due to an increase in capital projects.

**Business-type Activities.** Business-type activities increased the City of Molalla's net position by \$1,391,648. This is primarily due to an increase in charges for services.

### Financial Analysis of the City's Funds

**Governmental Funds.** The focus of the City of Molalla's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Molalla's financial requirements. In particular, unassigned fund balance may serve as useful measure of a government's net resources available for spending at the end of the fiscal year as they have not been limited to use for a particular purpose.

At the end of the fiscal year, the City of Molalla's governmental funds reported combined ending fund balances of \$6,974,287.

**Proprietary Funds**. The City's proprietary funds are enterprise funds. An enterprise fund is used to account for activities for which a fee is charged to external users for services. These funds provide the same type of information found in the government-wide financial statements, but in more detail.

### General Fund Budgetary Highlights

The General Fund received \$43,309 more than what was budgeted mostly due to higher property taxes than expected.

The General Fund spent \$529,068 less than what was budgeted due to the city trying to improve the General Fund ending balance and conservative spending.

### **Capital Assets and Debt Administration**

	Govern	mental	Busines	s-Type			
	Activ	vities	Activ	vities	То	Change	
	2016	2015	2016	2016 2015		2015	+ (-)
Land	\$ 1,489,291	\$ 1,489,291	\$ 727,511	\$ 727,511	\$ 2,216,802	\$ 2,216,802	\$ -
Construction in Progress	1,981,489	243,093	-	-	1,981,489	243,093	1,738,396
Land improvement	188,911	245,809	9,829	11,139	198,740	256,948	(58,208)
Buildings	335,720	2,076,019	1,800,844	1,878,135	2,136,564	3,954,154	(1,817,590)
Infrastructure	7,821,582	8,670,520	9,590,901	9,826,830	17,412,483	18,497,350	(1,084,867)
Machinery and Equipment	117,788	137,141	716,314	695,909	834,102	833,050	1,052
Vehicles	78,859	77,558	10,904	13,983	89,763	91,541	(1,778)
Total	\$12,013,640	\$12,939,431	\$12,856,303	\$13,153,507	\$24,869,943	\$26,092,938	\$ (1,222,995)

The following table compares capital assets for these fiscal years:

For more detailed information regarding capital assets please refer to Note 3 in the "notes to the Basic Financial Statements".

**Long-term Debt**. At June 30, 2016, the City had bonded debt outstanding of \$6,039,514 compared to \$6,740,026 at June 30, 2015.

	Govern	nmer	ıt		Business							
	Activ	vities			Activities				Total			
	2016		2015	2016 2015			2016		2015			
Bonds payable	\$ 2,700,000	\$	2,845,000	\$	3,010,000	\$	3,540,000	\$	5,710,000	\$	6,385,000	
Bond premium	329,514		355,026		-		-		329,514		355,026	
Notes payable	-		-		1,809,810		1,935,111		1,809,810		1,935,111	
Compensated absences	126,387		77,773		73,483		61,107		199,870		138,880	
Total	\$ 3,155,901	\$	3,277,799	\$	4,893,293	\$	5,536,218	\$	8,049,194	\$	8,814,017	

### **Economic Factors and Next Year's Budget**

Fiscal year 2015/2016 is a continued year of calming the water, performing core operational functions, and not repeating past practices. The primary change is the gauging how to move forward. The City is preparing to begin some capital projects in the near future. We are doing our due diligence to ensure that the fiscal impact of the improvements do not change the course of the river back to what it was before. We will continue forward to ensure the conservative approaches to all spending remain in play and that the correct staffing are functioning as needed to maximize the benefits to the residents of Molalla. The City of Molalla will continue the practice of utilizing a cost allocation plan for administrative costs that are indirect and unassignable to a specific cost objective. The method in use is based on budget percentage of the entire city-wide budget but imposed only on actual expenditures.

The City of Molalla will remove the spending moratorium of system development charges as the methodology updates have been successfully completed for all five types. Capital system improvement project development is currently underway.

The City of Molalla budget committee considered all the following factors while preparing the City budget for the 2016/2017 fiscal year.

- Prior history of revenue and expenditures
- Capital projects slated in the next fiscal year as directed from the Capital Improvement Plan
- Expected property tax revenue

**Requests for Information.** This financial report is designed to present the user (citizens, taxpayers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. The City of Molalla Urban Renewal Agency has issued a separate report; which is available to those who are interested. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

Chaunee Seifried, Finance Director City of Molalla PO Box 248 Molalla, Oregon 97038 **BASIC FINANCIAL STATEMENTS** 

### **BASIC FINANCIAL STATEMENTS**

The basic financial statements include interrelated sets of financial statements as required by the GASB. The sets of statements include:

- Government-Wide Financial Statements
- Fund Financial Statements
  - Governmental Funds
  - Proprietary Funds

In addition, the notes to the basic financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

#### CITY OF MOLALLA, OREGON STATEMENT OF NET POSITION For the Fiscal Year Ended June 30, 2016

	Governmental Activities	Business-Type Activities	Total
ASSETS:	¢ (004.170	¢ 5,000,004	• 10.107.010
Cash and cash equivalents	\$ 6,924,178	\$ 5,202,834	\$ 12,127,012
Accounts receivable, net	153,384	412,011	565,395
Property taxes receivable	179,671	-	179,671
Due from other governments	9,348	-	9,348
Capital Assets:	2 470 790	707 511	4 100 201
Non-depreciable	3,470,780	727,511	4,198,291
Depreciable	8,542,860	12,128,792	20,671,652
Total assets	19,280,221	18,471,148	37,751,369
DEFERRED OUTFLOWS OF RESOURCES:			
Deferred outflows related to pensions	316,206	101,622	417,828
Total asset & deferred outflows of resources	\$ 19,596,427	\$ 18,572,770	\$ 38,169,197
	<u> </u>	+	+ + + + + + + + + + + + + + + + + + + +
LIABILITIES:			
Accounts payable	\$ 17,463	\$ 32,366	\$ 49,829
Deposits	-	10,940	10,940
Accrued interest payable	8,486	37,452	45,938
Current portion of long-term debt	311,622	711,329	1,022,951
Non-current portion of long-term debt	2,844,279	4,149,099	6,993,378
Net pension liability	719,902	231,361	951,263
Total liabilities	3,901,752	5,172,547	9,074,299
DEFERRED INFLOWS OF RESOURCES:			
Deferred inflows related to pensions	163,874	52,666	216,540
NET POSITION:			
Net Investment in capital assets	8,731,352	8,036,493	16,767,845
Restricted for:	<i>((</i> <b>- 7</b> )		110.116
Debt service	66,539	46,607	113,146
System development	1,847,288	2,975,683	4,822,971
Urban renewal projects	2,100,038	-	2,100,038
Highways and streets	408,022	-	408,022
Police department	23,401	-	23,401
Unrestricted	2,354,161	2,288,774	4,642,935
Total net position	15,530,801	13,347,557	28,878,358
Total liabilities, deferred inflows of resources and net position	\$ 19,596,427	\$ 18,572,770	\$ 38,169,197

#### CITY OF MOLALLA, OREGON STATEMENT OF ACTIVITIES For the Fiscal Year Ended June 30, 2016

					Program	n Revenues			Net (		
					0	perating	Car	oital		ange in Net Positio Business	
			C	harges for		ants and	1	its and	Governmental	Type	
Functions/Programs	H	Expenses		Services	Con	tributions	Contributions		Activities	Activities	Total
Governmental activities:											
General government	\$	1,361,581	\$	728,984	\$	-	\$	-	\$ (632,597)	\$ -	\$ (632,597)
Public safety		2,550,779		-		590		-	(2,550,189)	-	(2,550,189)
Highways and streets		1,495,701		433,458		-		-	(1,062,243)	-	(1,062,243)
Culture and recreation		2,761,986		452,649		4,986		-	(2,304,351)	-	(2,304,351)
Community Development		180,315		-		-		-	(180,315)	-	(180,315)
Interest on long-term debt		103,971		-		-		-	(103,971)	-	(103,971)
Total governmental activities		8,454,333		1,615,091		5,576		-	(6,833,666)		(6,833,666)
Business type activities:											
Water Operations		1,359,442		2,007,391		-		-	_	647,949	647,949
Sewer Operations		2,085,566		2,757,245		_		_	_	671,679	671,679
Storm Water Operations		329,046		242,993		_		_	_	(86,053)	(86,053)
Storin Water Operations		529,010		212,995						(00,055)	(00,000)
Total business type activities		3,774,054		5,007,629		-		-		1,233,575	1,233,575
Total government	\$	12,228,387	\$	6,622,720	\$	5,576	\$	-	(6,833,666)	1,233,575	(5,600,091)
	Genera	al revenues:									
	Taxe	es:									
	Pı	operty taxes							3,072,480	-	3,072,480
		ablic Service ta	xes a	and state reven	ue shari	ing			1,469,469	-	1,469,469
		ranchise taxes							363,384	-	363,384
	Inter	rest and invest	ment	earnings					62,437	-	62,437
	Mise	cellaneous reve	enues						56,868	37,039	93,907
	Transf	ers in (out)							(121,034)	121,034	
		Total general re	even	ues and transfe	ers				4,903,604	158,073	5,061,677
		Change in 1	net p	osition					(1,930,062)	1,391,648	(538,414)
	Net po	sition - beginn	ing						17,460,863	11,955,909	29,416,772

<u>\$ 15,530,801</u> <u>\$ 13,347,557</u> <u>\$ 28,878,358</u>

Net position - ending

### FUND FINANCIAL STATEMENTS Major Governmental Funds

### **General Fund**

The General Fund is the general operating fund of the city. It is used to account for all financial resources except those required to be accounted for in another fund.

### **Library Fund**

The Library Fund is a special revenue fund used to account for financial activities related to the city's library. The major source of revenue for the Library Fund comes from intergovernmental revenue from Clackamas County.

### **Street Fund**

The Street Fund is a special revenue fund used to account for maintenance of the city's streets and street lighting. The major sources of revenue for the Street Fund come from the state of Oregon with tax on motor vehicle fuel and the Surface Transportation Program funds.

### **Urban Renewal Agency Fund**

The Urban Renewal Agency Fund is used to account for the Molalla Urban Renewal Agency which is a blended component unit. The major source of revenue is property taxes assessed for the Urban Renewal Agency.

### **Park SDC Fund**

The Park SDC Fund is used to account for the collection and spending of Park System Development Charges.

ACCETC	Ge	eneral Fund	Li	brary Fund	5	Street Fund	ban Renewal gency Fund	Par	k SDC Fund	Tot	al Nonmajor Funds	Go	Total overnmental
ASSETS: Cash and cash equivalents Accounts receivable Property taxes receivable Due from other governments	\$	1,093,796 136,002 163,615 8,819	\$	1,396,040	\$	398,155 17,382	\$ 2,098,959 - 16,056 529	\$	1,378,860	\$	558,368	\$	6,924,178 153,384 179,671 9,348
Total assets	\$	1,402,232	\$	1,396,040	\$	415,537	\$ 2,115,544	\$	1,378,860	\$	558,368	\$	7,266,581
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES LIABILITIES: Accounts payable	\$	9,907	\$	41	\$	7,515	\$ -	\$	-	\$	-	\$	17,463
Total liabilities		9,907		41		7,515	 -		-		-		17,463
<b>DEFERRED INFLOWS OF RESOURCES:</b> Unavailable revenue - franchise fees Unavailable revenue - property taxes Unavailable revenue - municipal court		51,625 157,404 50,296		- -		- -	 15,506		- -		- -		51,625 172,910 50,296
Total deferred inflows of resources		259,325		-		-	 15,506		-		-		274,831
FUND BALANCES: Restricted for:													
Debt service System development Urban renewal projects Highways and streets Police department		- - -		- - -		408,022	2,100,038		- 1,378,860 - -		66,539 468,428 - - 23,401		66,539 1,847,288 2,100,038 408,022 23,401
Committed to: Library Unassigned		1,133,000		1,395,999		-	 -		-		-		1,395,999 1,133,000
Total fund balances		1,133,000		1,395,999		408,022	 2,100,038		1,378,860		558,368		6,974,287
Total liabilities, deferred inflows of resources and fund balances	\$	1,402,232	\$	1,396,040	\$	415,537	\$ 2,115,544	\$	1,378,860	\$	558,368		

Amounts reported in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	12,013,640
Pension related changes	(567,570)
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	274,831
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. Long-term debt Interest payable	(3,155,901) (8,486)
Net position of governmental activities	\$ 15,530,801

*The accompanying notes are an integral part of the basic financial statements.* 15

#### CITY OF MOLALLA, OREGON GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES For the Fiscal Year Ended June 30, 2016

	General Fund	Library Fund	Street Fund	Urban Renewal Agency Fund	Park SDC Fund	Total Nonmajor Funds	Total Governmental
REVENUES:	A A (AA AA)	<u>^</u>	â	• • • • • • • • • • • • • • • • • • •	ŝ	<b>(5.50</b> )	A
Property taxes	\$ 2,690,596	\$ -	\$ -	\$ 303,567	\$ -	\$ 65,726	\$ 3,059,889
Franchise fees	150,368	-	220,266	-	-	-	370,634
Licenses, permits and fees	120,968	-	-	-	-	-	120,968
Intergovernmental	160,209	804,652	526,906	-	-	-	1,491,767
Grants	-	3,816	-	-	-	-	3,816
Fines and forfeitures	-	18,031	-	-	-	-	18,031
Charges for services	609,776	3,094	-	-	-	294	613,164
Interest revenue	61,566	-	-	871	-	-	62,437
Miscellaneous revenue	57,112	2,024	36,593	-	-	21,350	117,079
Contributions and donations	-	1,170	-	-	-	590	1,760
System development charges					431,230	433,458	864,688
Total revenues	3,850,595	832,787	783,765	304,438	431,230	521,418	6,724,233
EXPENDITURES:							
Current:							
General government	761,239	-	-	-	-	32,404	793,643
Public safety	2,216,160	-	-	-	-	-	2,216,160
Highways and streets	-	-	590,042	-	-	-	590,042
Culture and recreation	-	629,034	-	-	-	357,460	986,494
Community development	-	-	-	107,257	-	-	107,257
Capital outlay	147,792	76,245	69,227	1,649,205	-	288,512	2,230,981
Debt service:							
Principal	-	-	-	85,000	-	60,000	145,000
Interest				131,143		5,713	136,856
Total expenditures	3,125,191	705,279	659,269	1,972,605		744,089	7,206,433
Revenues over (under) expenditures	725,404	127,508	124,496	(1,668,167)	431,230	(222,671)	(482,200)
<b>OTHER FINANCING SOURCES (USES):</b>							
Transfers in	-	_	_	_	_	345,000	345,000
Transfers out	(545,000)	_	_	_	_	545,000	(545,000)
Transfers out	(545,000)						(343,000)
Total other financing sources (uses)	(545,000)					345,000	(200,000)
Net changes in fund balances	180,404	127,508	124,496	(1,668,167)	431,230	122,329	(682,200)
FUND BALANCES, BEGINNING	952,596	1,268,491	283,526	3,768,205	947,630	436,039	7,656,487
FUND BALANCES, ENDING	\$ 1,133,000	\$ 1,395,999	\$ 408,022	\$ 2,100,038	\$ 1,378,860	\$ 558,368	\$ 6,974,287

### CITY OF MOLALLA, OREGON GOVERNMENTAL FUNDS RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES For the Fiscal Year Ended June 30, 2016

Amounts reported in the statement of activities are different because:

Net change in fund balances	\$ (682,200)
Governmental funds report pension contributions as expenditures. However, in the statements of activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.	(476,892)
The statement of revenues, expenditures, and changes in fund balances report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.	
Current year depreciation (4,399,293)	
Loss on disposal of asset 1,712,006	
Capital asset additions 1,761,496	(925,791)
Some revenue reported in the statement of activities do not provide current financial resources in the governmental funds.	(16,957)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This is the amount by which proceeds exceeded repayments.	
Debt service principal payments 121,898	
Accrued interest expense 32,885	154,783
Internal service funds are used by management to charge the costs of the administrative services department to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities.	 16,995
Change in net position of governmental activities	\$ (1,930,062)

The accompanying notes are an integral part of the basic financial statements.

#### FUND FINANCIAL STATEMENTS Proprietary Funds

#### **Enterprise Funds**

These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises. The intent of the governing body is that the costs of providing the services to the general public on a continuing basis be financed primarily through user charges. These funds represent three segments of operations – Water, Sewer, and Storm Water. Included in these segments are:

#### Water Operations

#### Water Fund

The Water Fund accounts for water services for residents of the City. The principal revenues source is from user fees. The primary expenditure is for system operations.

#### Water SDC Fund

The Water Capital Asset Fund is used to implement the Water System Master Plan, provided sufficient revenue is generated from the water rate.

#### Water Debt Retirement

The Water Debt Retirement Fund is an enterprise debt service fund used to account for the debt incurred during the construction of major water utility projects.

#### **Utility Deposits**

Utility deposits Fund accounts for funds in trust that are due back to residents, either through refund or applied to their utility account.

#### **Sewer Operations**

#### Sewer Fund

The Sewer Fund accounts for sewer services for residents of the City. The principal revenue source is from user fees. The primary expenditure is for system operations.

#### Sewer SDC Fund

The Sewer Capital Asset Fund accounts for expenditures on major construction projects or equipment acquisition. The principal resources are system development charges and transfers from the Sewer Fund.

#### Sewer Debt Retirement

The Sewer Debt Retirement Fund is an enterprise debt service fund used to account for the debt incurred during the construction of major sewer utility projects.

#### **CWSRF** Fund

The CWSRF Debt Retirement Fund accounts for the debt service payments for the Clean Water State Revolving Loan.

#### **Storm Water Operations**

#### Storm Water Fund

The Storm Drain Fund accounts for storm drain services for residents of the City. The principal revenue source is from user fees. The primary expenditure is for system operations.

#### Storm Water SDC Fund

The Storm Drain Capital Asset Fund is used to implement the Storm Sewer System Master Plan provided there are sufficient revenues from operating rates and system development charges.

For Generally Accepted Accounting Principles purposes, these aforementioned funds are consolidated and included as three separate Enterprise funds.

#### **Internal Service Fund**

This fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis.

#### **Public Works Personnel Service Fund**

This fund accounts for services provided to other departments or agencies within the city on a cost reimbursement basis.

	Business-Type Activities - Enterprise Funds							Governmental Activities		
		Water Operations		Sewer Operations		Storm Water Operations		Total		ernal ce Fund
ASSETS:										
Current assets: Cash and cash equivalents Accounts receivable, net	\$	3,205,484 165,944	\$	1,811,423 229,229	\$	185,927 16,838	\$	5,202,834 412,011	\$	-
Total current assets		3,371,428		2,040,652		202,765		5,614,845		-
Noncurrent assets:										
Capital assets, net		5,346,312		6,973,925		536,066		12,856,303		-
Total assets		8,717,740		9,014,577		738,831		18,471,148		-
DEFERRED OUTFLOWS OF RESOURCES:										
Deferred amounts related to pension		46,605		47,971		7,046		101,622		
Total asset & deferred outflows of resources	\$	8,764,345	\$	9,062,548	\$	745,877	\$	18,572,770	\$	
LIABILITIES: Current liabilities:										
Accounts payable	\$	9,604	\$	22,762	\$	-	\$	32,366	\$	-
Accrued interest payable Current accrued compensated absences		6,281 14,902		31,171 15,339		2,253		37,452 32,494		-
Deposits		14,902		15,559		2,235		10,940		-
Current portion of long-term debt		325,000		353,835		-		678,835		-
Total current liabilities		366,727		423,107		2,253		792,087		-
Noncurrent liabilities:										
Noncurrent accrued compensated absences		3,726		3,835		563		8,124		-
Noncurrent portion of long-term debt		340,000		3,800,975		-		4,140,975		-
Net pension liability		106,104		109,214		16,043		231,361		
Total non current liabilities		449,830		3,914,024		16,606		4,380,460		
Total liabilities		816,557		4,337,131		18,859		5,172,547		
<b>DEFERRED INFLOWS OF RESOURCES:</b> Deferred amounts related to pensions		24,153		24,861		3,652		52,666		
NET POSITION:										
Net investment in capital assets Restricted for:		4,681,312		2,819,115		536,066		8,036,493		-
System development		1,989,592		851,406		134,685		2,975,683		-
Debt service		-		46,607		-		46,607		-
Unrestricted		1,252,731		983,428		52,615		2,288,774		
Total net position		7,923,635		4,700,556		723,366		13,347,557		
Total liabilities, deferred inflows of resources, and net position	\$	8,764,345	\$	9,062,548	\$	745,877	\$	18,572,770	\$	-

The accompanying notes are an integral part of the basic financial statements.

	Bus	Governmental Activities				
	Water Operations	Sewer Operations	Storm Water Operations	Total	Internal Service Fund	
OPERATING REVENUES:						
Charges for services	\$ 1,448,336	\$ 1,954,465	\$ 112,618	\$ 3,515,419	\$ -	
System development charges	559,055	802,780	130,375	1,492,210	-	
Miscellaneous income	7,567	29,472		37,039		
Total operating revenues	2,014,958	2,786,717	242,993	5,044,668		
OPERATING EXPENSES:						
Operating and maintenance expenses	572,916	1,290,413	245,022	2,108,351	-	
Personnel services	590,982	457,592	69,782	1,118,356	-	
Depreciation	174,913	191,084	14,242	380,239		
Total operating expenses	1,338,811	1,939,089	329,046	3,606,946		
Operating income (loss)	676,147	847,628	(86,053)	1,437,722		
NON-OPERATING REVENUES (EXPENSES):						
Interest expense	(20,631)	(146,477)		(167,108)		
Total non-operating revenues (expenses)	(20,631)	(146,477)		(167,108)		
Net income (loss) before transfers	655,516	701,151	(86,053)	1,270,614	-	
TRANSFERS:						
Transfers in (out)	(39,978)	161,012		121,034	99,969	
Change in net position	615,538	862,163	(86,053)	1,391,648	99,969	
NET POSITION, BEGINNING	7,308,097	3,838,393	809,419	11,955,909	(99,969)	
NET POSITION, ENDING	\$ 7,923,635	\$ 4,700,556	\$ 723,366	\$ 13,347,557	<u>\$ -</u>	

#### CITY OF MOLALLA, OREGON **PROPRIETARY FUNDS** STATEMENT OF CASH FLOWS For the Fiscal Year Ended June 30, 2016

		Bus	sines	s-Type Activi	ties -	Enterprise F	unds			vernmental Activities
	Water Operations		Sewer Operations		Storm Water Operations		Total		Inte	rnal Service Fund
CASH FLOWS FROM OPERATING ACTIVITIES: Cash received from customers Cash paid to employees and others for salaries and benefits Cash paid to suppliers and others	\$	2,032,317 (488,702) (569,368)	\$	2,723,529 (352,314) (1,347,638)	\$	235,882 (38,852) (260,487)	\$	4,991,728 (879,868) (2,177,493)	\$	- -
Net cash provided by (used for) operating activities		974,247		1,023,577		(63,457)		1,934,367		-
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES: Transfers in (out)		(39,978)		161,012				121,034		(155,887)
Net cash provided by (used for) non-capital financing activities		(39,978)		161,012				121,034		(155,887)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: Purchase of capital assets Debt principal payments Interest paid		(52,235) (310,000) (24,600)		(23,100) (345,301) (152,213)		(7,700) - -		(83,035) (655,301) (176,813)		- - -
Net cash provided by (used for) capital and related financing activities		(386,835)		(520,614)		(7,700)		(915,149)		
Net increase (decrease) in cash and cash equivalents		547,434		663,975		(71,157)		1,140,252		(155,887)
CASH AND CASH EQUIVALENTS, BEGINNING		2,658,050		1,147,448		257,084		4,062,582		155,887
CASH AND CASH EQUIVALENTS, ENDING	\$	3,205,484	\$	1,811,423	\$	185,927	\$	5,202,834	\$	
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES Operating Income	\$	676,147	\$	847,628	\$	(86,053)	\$	1,437,722	\$	-
Adjustments Depreciation and amortization Decrease (increase) in:		174,913		191,084		14,242		380,239		-
Accounts receivable and due from other funds Deferred outflows related to pension Increase (decrease) in:		7,455 (46,605)		(63,188) (47,971)		(7,111) (7,046)		(62,844) (101,622)		-
Accounts payable and accrued expense Deposits Pension liability Deferred inflows related to pension		3,548 9,904 106,104 24,153		(57,225) 109,214 24,861		- 16,043 3,652		(53,677) 9,904 231,361 52,666		
Accrued compensated absences		18,628		19,174		2,816		40,618		
Net cash provided by (used for) operating activitie	\$	974,247	\$	1,023,577	\$	(63,457)	\$	1,934,367	\$	

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Molalla, Oregon (the City) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting standards.

### The Financial Reporting Entity

The City of Molalla, Oregon is governed by an elected mayor and council members who comprise the City Council. The City Council exercises supervisory responsibilities over the City operations, but day-to-day management control is the responsibility of a City Manager. All significant activities and organizations for which the City is financially accountable are included in the financial statements for the year ended June 30, 2016.

There are certain governmental agencies and various service districts which provide services within the City. These agencies have independently elected governing boards and the City is not financially accountable for these organizations. Therefore, financial information for these agencies is not included in the accompanying basic financial statements.

As defined by accounting principles generally accepted in the United States of America, the financial reporting entity consists of the primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose will by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government. The City of Molalla's financial statements include the Molalla Urban Renewal Agency as a blended component unit. The City Council and Board of Directors of the Molalla Urban Renewal Agency are composed of the same individuals.

### **Basic Financial Statements**

The government-wide financial statements report information on all activities of the primary government. As a general rule, the effect of interfund activity has been eliminated from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees, fines, and charges for services.

The Statement of Activities demonstrates the degree to which the direct and allocated indirect expenses of a given function or business-type activity are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or program. Indirect expenses are those costs, usually administrative in nature, that support all City functions and enable direct services to be provided. Program revenues include (1) fees, fines, and charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or program, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes and other items

### CITY OF MOLALLA, OREGON NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2016

not properly included among program revenues are reported instead as general revenues.

Fund financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### **Basis of Presentation**

Measurement focus refers to what is being measured by a fund. Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements.

The government-wide and proprietary fund financial statements are accounted for using an economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The City's government-wide and proprietary fund accounting and financial reporting practices are based on all applicable GASB pronouncements.

Interfund activity consists of transfers, services provided and/or used, reimbursements, advances, and loans. As a general rule, the effect of interfund activity has been eliminated from the governmental-wide financial statements. Exceptions to this general rule include interfund services provided and/or used. Interfund services provided and/or used are accounted for as revenues and expenses since the elimination of such revenues and expenses would distort the direct costs and program revenues reported for the various functions.

Operating revenues and operating expenses are intermediate components within the proprietary fund Statement of Revenues, Expenses and Changes in Net Position, and include only those transactions that constitute their principal, ongoing activities exclusive of investing or financing transactions. Significant operating revenues include charges for services and system development fees. Significant operating expenses include personnel, maintenance expenses, and depreciation. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

### **Governmental Fund Financial Statements**

The governmental fund financial statements are accounted for using a current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded only when susceptible to accrual (both measurable and available). "Measurable" means that the amount of the transaction can be determined. "Available" is defined as being collectible within the current period or soon enough thereafter (60 days) to be used to liquidate liabilities of the current period. Expenditures other than interest on noncurrent obligations, are recorded when the fund liability is incurred.

Intergovernmental revenues are recognized as revenues when all eligibility requirements are met. There are, however, essentially two types of intergovernmental revenues. In one, monies must

### CITY OF MOLALLA, OREGON NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2016

be expended on the specific purpose or project before any amounts will be paid to the City; therefore, all eligibility requirements are determined to be met when the underlying expenditures are recorded. In the other, monies are virtually unrestricted as to the purpose of the expenditure

and are usually revocable only for failure to comply with prescribed requirements; therefore, all eligibility requirements are determined to be met at the time of receipt or earlier if the susceptible to accrual criteria are met.

Licenses and permits, charges for services, fines and forfeits, and miscellaneous revenues (except investment earnings) are recorded as revenues when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned since they are measurable and available. Rental income is typically received in advance and is deferred when appropriate.

The GASB 34 reporting model sets forth minimum criteria (percentage of the assets liabilities, receipts or disbursements of either fund category or the government and enterprise combined) for the determination of major funds. The City electively added funds as major funds, which either had debt outstanding or specific community focus. Non-major funds are combined in a column in the fund financial statements and detailed in the combining section.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operation fund. It is used to account for all financial resources except those required to be accounted for in a different fund.

The *Library Fund* is a special revenue fund used to account for the financial activities related to the city's library. The major source of revenue for the Library Fund comes from intergovernmental revenue from Clackamas County.

The *Street Fund* is a special revenue fund used to account for maintenance of the city's streets and street lighting. The major sources of revenue for the Street Fund come from the state of Oregon with tax on motor vehicle fuel and the Surface Transportation Program funds.

The *Urban Renewal Agency Fund* is used to account for the property tax revenue received for the rehabilitation of the blighted and deteriorated areas within the City's designated urban renewal area.

The *Park SDC Fund* is used to account for the collection and spending of Park System Development Charges.

The City reports each of its proprietary funds as major funds. These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises. The intent of the governing body is that the costs of providing the services to the general public on a continuing basis be financed primarily through user charges. The City reports the following proprietary funds:

- Water Operations
- Sewer Operations
- Storm Water Operations

Internal Service Fund accounts for administration services provided to other departments or agencies of the government, or to other governments, on a cost reimbursement basis.

### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reporting amounts of certain assets, liabilities, revenues and expenses as of and for the year ended June 30, 2016. Actual results may differ from such estimates.

### **Cash and Cash Equivalents**

Investments, included in cash and investments, are carried at cost which approximates fair value. For purposes of the statement of cash flows, the proprietary funds consider cash and cash equivalents to include the cash and investment common pool. These amounts have the general characteristics of demand deposit accounts in that the proprietary funds may deposit additional cash at any time and also effectively may withdraw cash at any time without prior notice or penalty. Investments are reported at fair value.

### **Receivables and Property Tax Calendar**

Receivables for state, county and local shared revenues, included in accounts receivable, are recorded as revenue in the governmental funds as earned. Receivables of the enterprise funds are recorded as revenue as earned.

Property taxes receivable for the governmental fund types, which have been collected within thirty days subsequent to year end, are considered measurable and available and are recognized as revenues. All other property taxes are offset by unavailable revenues and, accordingly, have not been recorded as revenue. Real and personal property taxes are levied upon all taxable property within the City and become liens against the property as of July 1 of each year and are payable in three installments which are due on November 15, February 15, and May 15. Discounts are allowed if the amount due is received by November 15. Taxes unpaid and outstanding on May 16 are considered delinquent. Property taxes receivable by the City represent the City's allocated share of delinquent property taxes and other amounts to be collected from property owners within Clackamas County, Oregon.

### **Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Financial Position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expenditure/expense) until then. The City has one item that qualifies for reporting in this category. It is the deferred amounts relating to pensions. This amount is deferred and recognized as an outflow of resources in the period when the City's recognizes pension expense/expenditures. Deferred outflows are included in the government-wide Statement of Net Position and the proprietary funds Statement of Net Position.

### CITY OF MOLALLA, OREGON NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2016

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The City has four types of items that qualify for reporting in this category. Unavailable revenue from property taxes, franchise fees, and municipal court revenue is reported in the governmental funds balance sheet. This amount is deferred and recognized as an inflow of resources in the period that amount becomes available. The City also reports deferred amounts related to pensions. This amount is deferred and recognized as an inflow of resources in the period when the City's recognizes pension income.

### **Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, street lights, etc.) are reported in the applicable governmental or business-type activities column in the governmental-wide financial statements. Capital assets are charged to expenditures as purchased in the governmental fund statements, and capitalized in the proprietary fund statements. Capital assets are recorded at historical cost, or estimated historical cost if actual cost is not available. Donated capital assets are recorded at their estimated fair market value at the time received.

Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more, and having useful lives extending beyond a single reporting period. Additions or improvements and other capital outlays that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Depreciation on exhaustible assets is recorded as an allocated expense in the Statement of Activities with accumulated depreciation reflected in the Statement of Net Position and is provided on the straight-line basis over the following estimated useful lives:

Land Improvements	20 years
Buildings	25-50 years
Infrastructure	20-65 years
Machinery and equipment	10-30 years
Vehicles	8 years

Annual depreciation is taken in the year the assets are acquired or retired. Gains or losses from sales or retirements of capital assets are included in operations of the current period.

### Long-Term Debt

Long-term debt directly related and expected to be paid from the enterprise funds is recorded in these funds. All other unmatured long-term debt is recorded on the Statement of Net Position.

### **Compensated Absences**

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay

### CITY OF MOLALLA, OREGON NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2016

benefits. No liability is recorded for non-vested unpaid accumulated sick pay benefits. All vacation pay and vested sick pay benefits are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for vacation pay is reported in the governmental funds only if they have matured, for example, as a result of employee resignations or retirements.

Benefit amounts are paid from the same fund as the employee's payroll, primarily the General Fund.

### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System (OPERS) and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Restricted Net Position**

Net revenues received by the City which are restricted by donors or legislation are reported as restricted net position. Such net revenues include system development charges (SDC's), state gas tax, and designated donations or grants.

### **Fund Balance**

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – non-spendable, restricted, committed, assigned and unassigned.

**Non-Spendable** – Includes amounts not immediately converted to cash, such as prepaid items and inventory.

**Restricted** – Includes amounts that are restricted by external creditors, grantors or contributors, or restricted by enabling legislation.

**Committed** – Includes amounts that have been committed by resolution by the City Council which is the City's "highest level of decision-making authority." Committed amounts may not be used for any other purpose unless the City Council removes the constraint by similar council action. Commitments of fund balance must be made prior to the end of the fiscal year.

Assigned – Includes amounts assigned for specific purposes by Council action or their designee.

**Unassigned** – This is the residual classification used for those balances not assigned to another category.

### Use of Restricted Resources

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources, as they are needed. When unrestricted resources (committed, assigned, and unassigned) are available for use it is the City's policy to use committed resources first, then assigned, and then unassigned as they are needed.

### 2. CASH AND CASH EQUIVALENTS

The City maintains a cash and investment pool that is available for use by all funds, except for restricted cash and investments. Each fund type's portion of this pool is displayed on the Statement of Net Position as part of "cash and investments."

At June 30, 2016 investments included in cash and cash equivalents consist of the following:

	Weighted Average Maturity (Years)	Fair Value	
Investments in the State Treasurer's Local Government Investment Pool	0.00	\$ 9,681,624	
Total cash equivalents	0.00	\$ 9,681,624	

Following is a summary of the City's deposit and investment balances at June 30, 2016:

	2016		
Demand Deposits	\$	2,445,088	
Cash on hand		300	
LGIP		9,681,624	
Total	\$	12,127,012	

### **Interest Rate Risk**

The City of Molalla does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

### **Credit Risk**

State statues authorize the City of Molalla to invest in general obligations of the U.S. Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, and the State Treasure's Oregon Local Government Investment Pool, among others. The City has no investment policy that would further limit its investment choices. The State Treasurer's Investment Pool operates in accordance with appropriate state laws and regulations, but is not regulated by other laws, organizations or regulations. The reported value of the Pool is the same as the fair value of Pool shares. Investments are regulated by the Oregon Short-Term Fund Board and approved by the Oregon Investment Council (ORS 294.805 to 294.895). The State Treasurer's Oregon Local Government Investment Pool is not registered with the SEC as an investment company and is unrated.

### **Concentration of Credit Risk**

The City of Molalla does not currently have an investment policy for concentration of credit risk.

#### **Custodial Credit Risk – Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. The City does not have a deposit policy for custodial credit risk. The Federal Depository Insurance Corporation (FDIC) and National Credit Union Administration (NCUA) provides insurance for the City's deposits up to \$250,000 for the combined total of all deposit accounts at each financial institution. The remaining deposits are covered by the Public Funds Collateralization Program (PFCP) of the State of Oregon in accordance with ORS 295. Depositories qualified under this program are required to pledge collateral against any public funds in the event of a bank failure or loss. ORS 295 sets the specific value of the collateral, as well as the types of collateral that are acceptable. ORS 295 creates a shared liability structure for participating depositories, better protecting public funds though still not guaranteeing that all funds are 100% protected. As of June 30, 2016, the book value of the City's bank balances of 2,649,868 were exposed to custodial credit risk as they were collateralized under PFCP.

#### **Custodial Credit Risk – Investments**

For an investment, this is the risk that, in the event of a failure of the counterparty, the City will not be able to recover the value of its investments or collateralized securities that are in the possession of an outside party. The City's investment in the Local Government Investment Pool is considered unclassified as to credit risk because it is not evidenced by securities that exist in physical or book entry form.

# 3. CAPITAL ASSETS

The changes in capital assets for the governmental activities for the year ended June 30, 2016 is as follows:

Primary Government	Beginning Balance	Additions	Deletions	Ending Balance
Capital assets, not being depreciated:				
Land	\$ 1,489,291	\$ -	\$ -	\$ 1,489,291
Construction in progress	243,093	1,738,396		1,981,489
Total capital assets, not being depreciated	1,732,384	1,738,396		3,470,780
Capital assets, being depreciated:				
Land Improvements	748,442	-	(122,647)	625,795
Buildings	3,265,658	-	(2,292,144)	973,514
Infrastructure	20,744,076	-	-	20,744,076
Machinery and equipment	478,475	-	-	478,475
Vehicles	634,337	23,100		657,437
Total capital assets, being depreciated	25,870,988	23,100	(2,414,791)	23,479,297
Less accumulated depreciation for:				
Land Improvements	(502,633)	(20,067)	85,816	(436,884)
Buildings	(1,189,639)	(65,124)	616,969	(637,794)
Infrastructure	(12,073,556)	(848,938)	-	(12,922,494)
Machinery and equipment	(341,334)	(19,353)	-	(360,687)
Vehicles	(556,779)	(21,799)		(578,578)
Total accumulated depreciation	(14,663,941)	(975,281)	702,785	(14,936,437)
Total capital assets, being depreciated, net	11,207,047	(952,181)	(1,712,006)	8,542,860
Governmental activities capital assets, net	\$ 12,939,431	\$ 786,215	\$(1,712,006)	\$ 12,013,640

All depreciation on governmental capital assets is allocated to governmental functions on the statement of activities as follows:

Governmental activities:		reciation
General government	\$	12,323
Public safety		16,122
Public works		873,778
Community development		73,058
Total depreciation expense -		
governmental activities	\$	975,281

The changes in capital assets for business-type activities for the year ended June 30, 2016 is as follows:

Business-type activities:	Beginning Balance	Additions	Deletions	Ending Balance
Capital assets, not being depreciated:				
Land	\$ 727,511	\$ -	\$ -	\$ 727,511
Total capital assets, not being depreciated	727,511			727,511
Capital assets, being depreciated:				
Land Improvements	159,202	-	-	159,202
Buildings	3,651,204	-	-	3,651,204
Infrastructure	15,019,548	-	-	15,019,548
Machinery and equipment	1,888,100	83,035	-	1,971,135
Vehicles	125,691			125,691
Total capital assets, being depreciated	20,843,745	83,035		20,926,780
Less accumulated depreciation for:				
Land Improvements	(148,063)	(1,310)	-	(149,373)
Buildings	(1,773,069)	(77,291)	-	(1,850,360)
Infrastructure	(5,192,718)	(235,929)	-	(5,428,647)
Machinery and equipment	(1,192,191)	(62,630)	-	(1,254,821)
Vehicles	(111,708)	(3,079)		(114,787)
Total accumulated depreciation	(8,417,749)	(380,239)		(8,797,988)
Total capital assets, being depreciated, net	12,425,996	(297,204)		12,128,792
Business-type activities capital assets, net	\$ 13,153,507	\$ (297,204)	\$ -	\$ 12,856,303

Depreciation expense is allocated to business-type functions as follows:

Business-type activities:	
Water	\$ 174,913
Sewer	191,084
Stormwater	14,242
Total depreciation expense -	
business-type activities	\$ 380,239

# 4. LONG-TERM DEBT

Long-term debt transactions for the year ended June 30, 2016 were as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due in 1 Year
<b>Governmental Activities</b>					
Governmental Bonds					
Water Refunding Bonds	\$ 155,000	\$ -	\$ 60,000	\$ 95,000	\$ 65,000
Urban Renewal Series 2015	2,690,000	-	85,000	2,605,000	120,000
Bond Premium	355,026		25,512	329,514	25,512
Total Governmental Bonds	3,200,026		170,512	3,029,514	210,512
Compensated Absences	77,773	48,614		126,387	101,110
Total Governmental	\$ 3,277,799	\$ 48,614	\$ 170,512	\$ 3,155,901	\$ 311,622
Business Type Activities Enterprise Bonds					
2010 Water Refunding	\$ 975,000	\$ -	\$ 310,000	\$ 665,000	\$ 325,000
2010 Sewer Refunding	2,565,000		220,000	2,345,000	225,000
Total Enterprise Bonds	3,540,000		530,000	3,010,000	550,000
Enterprise Loan/Notes					
Clean Water State Revolving Loa	n <u>1,935,111</u>		125,301	1,809,810	128,835
Total Enterprise Loans	1,935,111		125,301	1,809,810	128,835
Compensated Absences	61,107		20,489	40,618	32,494
Total Enterprise	\$ 5,536,218	<u>\$ -</u>	\$ 675,790	\$ 4,860,428	\$ 711,329

#### Bonds

Governmental Activities:

In 2010, the City of Molalla refunded General Obligation Installment Water Bond No. 1 and No. 2. The bonds were for capital improvements. Interest is a variable rate that ranges from 2.5% to 3.5% per annum. Repayment is on semi-annual payments every June 1.

During 2014-2015, the Urban Renewal Agency issued \$2,690,000 of series 2015 full faith and credit obligation bonds secured by the City of Molalla's full faith and credit. This series bond pays interest of 3.00%. The bond matures in June 2029. Loan principal and interest is payable annually through June 2029.

	Water Refunding Bonds		Urban Renewal	Series 2015
	Principal	Interest	Principal	Interest
2017	65,000	3,088	120,000	98,750
2018	30,000	750	130,000	95,150
2019	-	-	140,000	91,250
2020	-	-	155,000	87,050
2021-2025	-	-	970,000	340,000
2026-2030			1,090,000	112,400
Total	\$ 95,000	\$ 3,838	\$ 2,605,000	\$ 824,600

**Business-Type Activities:** 

In August 2010, the City of Molalla refunded series 1997 and 1992 bonds that were for major water system improvements. The interest is at 3% per annum. Interest payments are due each February 1 and principal and interest payments are due each August 1.

In March 2010, the City of Molalla refunded series 2000 bonds that were for improvements to the sewer system. The interest is at a variable rate ranges from 3% to 4% per annum. Interest payments are due each March 1.

\$ 2,605,000

95,000

\$

665.000

2,345,000

\$

\$

33

	2010 Water Refunding		2010 Sewer	2010 Sewer Refunding		
	Principal	Interest	Principal	Interest		
2017	325,000	15,075	225,000	91,550		
2018	340,000	5,100	230,000	84,800		
2019	-	-	240,000	75,600		
2020	-	-	250,000	66,000		
2021-2025			1,400,000	166,600		
Total	\$ 665,000	\$ 20,175	\$ 2,345,000	\$ 484,550		

#### Loans/Notes

**Business-Type Activities:** 

In December 2005 the City of Molalla signed an agreement to borrow \$2,670,000 for the purpose of improving the wastewater treatment plant. The funds were issued in 2007 and repayment of the loan began on August 1, 2008. The repayment schedule is semi-annual with payments on August 1 and February 1 through 2028, including interest at the rate of 2.8% per annum.

1,809,810

\$

	Clean Water State Revolving Loan			
	Principal	Interest		
2017	128,835	49,779		
2018	132,467	46,147		
2019	136,203	42,411		
2020	140,043	38,571		
2021-2025	761,717	131,353		
2026-2030	510,545	25,297		
Total	\$ 1,809,810	\$ 333,558		

#### **5. NET POSITION**

The government-wide statement of net position reports \$7,467,578 of restricted net position, of which \$5,230,993 is restricted by enabling legislation.

#### 6. PENSION PLAN

#### **Plan Description**

Employees of the City are provided with pensions through the Oregon Public Employees Retirement System (OPERS) a cost-sharing multiple-employer defined benefit pension plan, the Oregon Legislature has delegated authority to the Public Employees Retirement Board to administer and manage the system. All benefits of the System are established by the legislature

pursuant to ORS Chapters 238 and 238A. Tier One/Tier Two Retirement Benefit plan, established by ORS Chapter 238, is closed to new members hired on or after August 29, 2003. The Pension Program, established by ORS Chapter 238A, provides benefits to members hired on or after August 29, 2003. OPERS issues a publicly available Comprehensive Annual Financial Report and Actuarial Valuation that can be obtained at

http://www.oregon.gov/pers/Pages/section/financial reports/financials.aspx.

# **Benefits provided**

# A. Tier One/Tier Two Retirement Benefit ORS Chapter 238

# **Pension Benefits**

The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police members). General service employees may retire after reaching age 55. Police members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

# **Death Benefits**

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a PERS employer at the time of death,
- the member died within 120 days after termination of PERS-covered employment,
- the member died as a result of injury sustained while employed in a PERScovered job, or
- the member was on an official leave of absence from a PERS-covered job at the time of death.

## **Disability Benefits**

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police members) when determining the monthly benefit.

#### **Benefit Changes**

After Retirement Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

# **B.** OPSRP Pension Program (OPSRP DB)

#### **Pension Benefits**

The Pension Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

Police: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police member, the individual must have been employed continuously as a police member for at least five years immediately preceding retirement.

General service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

#### **Death Benefits**

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

#### **Disability Benefits**

A member who has accrued 10 or more years of retirement credits before the member

becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

# **Benefit Changes After Retirement**

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

# C. OPSRP Individual Account Program (OPSRP IAP)

#### **Pension Benefits**

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

# **Death Benefits**

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

# Recordkeeping

OPERS contracts with VOYA Financial to maintain IAP participant records.

# Contributions

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2013 actuarial valuation as subsequently modified by 2015 legislated changes in benefit provisions. The rates based on a percentage of payroll, first became effective July 1, 2013. Employer contributions for the year ended June 30, 2016 were \$404,819, excluding amounts to fund employer specific liabilities. The rates in effect for the fiscal year ended June 30, 2016 were 11.03 percent for Tier One/Tier Two General Service Member, 11.03 percent for Tier One/Tier Two Police, 3.97 percent for OPSRP Pension

Program General Service Members, 8.08 percent for OPSRP Pension Program Police Members, and 6 percent for OPSRP Individual Account Program.

# Pension Assets, Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2016, the City reported a liability of \$951,263 for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2015, and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2013 rolled forward to June 30, 2015. The City's proportion of the net pension asset was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2015, the City's proportion was 0.01657 percent, which was increased from its proportion of 0.01495 measured as of June 30, 2014.

For the year ended June 30, 2016, the City's recognized pension expense (income) of (\$492,734). At June 30, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual				
experience	\$	51,297	\$	-
Changes of assumptions		-		-
Net difference between projected and actual				
earnings on investments		-		199,406
Changes in proportion		27,783		-
Differences between employer contributions and				
proportionate share of contributions		18,179		17,134
Total (prior to post-MD contributions)		97,259		216,540
Contributions subsequent to the MD		320,569		-
Total	\$	417,828	\$	216,540

Deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Deferred	Outflows	Deferred	d Inflow	S
Amortization Perio	bd	Amortization Perio	od	
FY2017	\$ 343,591	FY2017	\$	99,038
FY2018	23,022	FY2018		99,038
FY2019	23,022	FY2019		99,038
FY2020	21,001	FY2020		(82,132)
FY2021	7,192	FY2021		1,558
Total	\$ 417,828	Total	\$	216,540

# Actuarial assumptions

The employer contribution rates effective July 1, 2013, through June 30, 2015 and effective July 1, 2015, through June 30, 2017, were set using the projected unit credit actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years.

For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

The total pension liability in the December 31, 2013 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	December 31, 2013		
Measurement Date	June 30, 2015		
Experience Study Report	2014, published September 2015		
Actuarial Cost Method	Entry Age Normal		
Actuarial Assumptions:			
Inflation Rate	2.75 percent		
Long-Term Expected Rate of Return	7.75 percent		
Discount Rate	7.75 percent		
Projected Salary Increases	3.75 percent overall payroll growth		
Cost of Living Adjustments (COLA)	Blend of 2.00% COLA and grade COLA		
Mortality	Health retirees and beneficiaries: RP-2000		
	Sex-distinct, generational per Scale AA, with		
	collar adjustments and set-backs as described		
	in the valuation.		
	Active Members: Mortality rates are a percentage of healthy retiree rates that vary by group, as described in the valuation.		
	Disabled retirees: Mortality rates are a percentage (65% for males, 90% for females) of the RP-2000 statistic combined disabled mortality sex-distinct table.		

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2014 Experience Study which reviewed experience for the four-year period ending on December 31, 2014.

# Long-term expected rate of return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2013 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not

based on historical returns, but instead are based on a forward-looking capital market economic model.

	Assumed Asset Allocation					
Asset Class/Strategy	Low Range	High Range	Target			
Cash	0.0%	3.0%	0.0%			
Debt Securities	15.0%	25.0%	20.0%			
Public Equity	32.5%	42.5%	37.5%			
Private Equity	16.0%	24.0%	20.0%			
Real Estate	9.5%	15.5%	12.5%			
Alternative Equity	0.0%	10.0%	10.0%			
Opportunity Portfolio	0.0%	3.0%	0.0%			
Total			100.0%			
			Compo			
			Annual			
Asset Class	Targe	t Allocation	(Geom	etric)		
Core Fixed Income		7.20%	4.50	1%		
Short-Term Bonds		8.00%		)%		
Intermediate - Term Bonds		3.00%		)%		
High Yield Bonds		1.80%	6.66			
Large Cap US Equities		1.65%	7.20			
Mid Cap US Equities		3.88%	7.30%			
Small Cap US Equities		2.27%		5%		
Developed Foreign Equities		4.21%	6.90			
Emerging Foreign Equities		5.49%	7.40			
Private Equities		20.00%		5%		
Opportunity Funds/Absolute Ret				L%		
Real Estate (Property)		13.75%		L%		
Real Estate (REITS)		2.50%		5%		
Commodities		1.25%		7%		
Total	1	00.00%				

Assumed Inflation - Mean

2.75%

# **Depletion Date Projection**

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position is projected to cover benefit payments and

administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for PERS:

- PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

# **Discount rate**

The discount rate used to measure the total pension liability was 7.75 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.75 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75 percent) or 1-percentage-point higher (8.75 percent) than the current rate:

	1% De	ecrease (6.75%) Discount Rate (7.75%)			1% Increase (8.75%		
City's proportionate share of the net							
pension liability (asset)	\$	2,295,838	\$	951,263	\$	(181,860)	

# Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately

issued OPERS financial report.

# Changes in Plan Provisions During the Measurement Period

The Oregon Supreme Court on April 30, 2015, ruled that the provisions of Senate Bill 861, signed into law in October 2013, that limited the post-retirement COLA on benefits accrued prior to the signing of the law was unconstitutional. Benefits could be modified prospectively, but not retrospectively. As a result, those who retired before the bills were passed will continue to receive a COLA tied to the Consumer Price Index that normally results in a 2% increase annually. OPERS will make restoration payments to those benefit recipients.

OPERS members who have accrued benefits before and after the effective periods of the 2013 legislation will have a blended COLA rate when they retire.

This change in benefit terms were reflected in the current valuation.

#### Changes in Plan Provisions Subsequent to Measurement Date

There were no changes subsequent to the June 30, 2015 measurement date.

# 7. RETIREMENT HEALTH INSURANCE ACCOUNT (RHIA)

#### **Plan Description**

As a member of Oregon Public Employees Retirement System (OPERS), the City contributes to the Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other post-employment benefit plan administered by OPERS. RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums of eligible retirees. Oregon Revised Statute (ORS) 238.420 established this trust fund. Authority to establish and amend the benefit provision of RHIA resides with the Oregon Legislature. OPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, OR 97281-3700.

# **Funding Policy**

Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid by the eligible retired member in the manner provided in ORS 238.410.

Participating employers are contractually required to contribute to RHIA at a rate assessed each year by OPERS, currently 0.59% of annual coverall payroll. The OPERS Board of Trustees sets the employer contribution rate based on level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortized the annual required contribution of the employers (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represent any unfunded actuarial liabilities (or funding excess) of the plan over a period not to exceed thirty years. The City's contributions to RHIA for the years ended June 30, 2016, 2015, and 2014 were \$12,523, \$13,373 and \$25,176 respectively which

equal the required contributions for that year.

#### 8. INTERFUND TRANSFERS

Governmental Funds:	Tran	sfer in	Transfer out				
General Fund	\$	-	\$	545,000			
Aquatic Center Fund		345,000		-			
Total Governmental Funds		345,000		545,000			
Duan viatary Franks							
Proprietary Funds:							
Sewer Fund		200,000		315,929			
Water fund		-		250,000			
Sewer Debt Retirement		315,929		-			
Water Debt Retirement		250,000		-			
CWSRF Debt		187,343		-			
Sewer SDC				187,343			
Total Proprietary Funds		953,272		753,272			
Total All Funds	\$	1,298,272	\$	1,298,272			

Transfers on the modified accrual basis are different from transfers on the full accrual basis due to capital assets acquired by the systems development fund being transferred to the enterprise funds. Such transfers are not reported on the modified accrual basis of accounting but are recorded on the full accrual basis.

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend then, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

# 9. CONTINGENCIES

The City purchases commercial insurance to cover all commonly insurable risks, which includes property damage, liability and employee bonds. Most policies carry a small deductible amount.

Management of the City believes that the total amount of liability if any, which may arise from claims and lawsuits pending against the City beyond which is covered by insurance, would not have a material effect on the City's financial condition.

# **10. RISK MANAGEMENT**

The City is exposed to various risks of loss related to errors and omissions; automobile; damage to or destruction of assets; bodily injury; and worker's compensation for which the City carries

commercial insurance. Settled claims resulting from risks of loss have not exceeded commercial insurance coverage in any of the past three years.

# **11. COMMITMENT**

During the year, the City entered into a construction contract for road improvements to Molalla Avenue. The amount spent to date is \$544,212. The remaining construction commitment is \$1,587,638.

# **12. SUBSEQUENT EVENT**

The City entered into a construction contract on October 17, 2016 for the remodel of City hall in the amount of \$248,500.

THIS PAGE INTENTIONALLY LEFT BLANK

**REQUIRED SUPPLEMENTARY INFORMATION** 

# **REQUIRED SUPPLEMENTARY INFORMATION**

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements.

- Budgetary Comparison Schedule
  - General Fund
  - Library Fund
  - Street Fund
  - Urban Renewal Agency Fund
- > Schedule of the Proportionate Share of the Net Pension Liability
- Schedule of Contributions

#### CITY OF MOLALLA, OREGON GENERAL FUND - BUDGETARY BASIS SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

	Bu	dget		Variance with
	Original	Final	Actual	Final Budget
<b>REVENUES:</b>				
Property taxes	\$ 2,752,000	\$ 2,752,000	\$ 2,695,051	\$ (56,949)
Franchise fees	149,750	149,750	150,368	618
Licenses, permits and fees	51,310	51,310	120,968	69,658
Intergovernmental	160,000	160,000	161,128	1,128
Charges for services	610,100	610,100	609,776	(324)
Interest revenue	48,000	48,000	61,566	13,566
Miscellaneous revenue	41,500	41,500	57,112	15,612
Total revenues	3,812,660	3,812,660	3,855,969	43,309
EXPENDITURES:				
General government	841,300	896,300	791,130	105,170
Public safety	2,512,850	2,512,850	2,216,160	296,690
Capital outlay	305,000	275,000	147,792	127,208
Contingency	150,000	-	-	-
Total expenditures	3,809,150	3,684,150	3,155,082	529,068
Revenues over (under) expenditures	3,510	128,510	700,887	572,377
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers out	(20,000)	(545,000)	(545,000)	
Total other financing sources (uses)	(20,000)	(545,000)	(545,000)	
Net change in fund balance	(16,490)	(416,490)	155,887	572,377
FUND BALANCES, BEGINNING BUDGETARY BASIS	885,000	885,000	951,559	66,559
FUND BALANCES, ENDING BUDGETARY BASIS	\$ 868,510	\$ 468,510	1,107,446	\$ 638,936
Accounts receivable			122,352	
Property tax receivable			163,615	
Cash with county			8,819	
Unavailable revenue -franchise fees			(51,625)	
Unavailable revenue - property taxes			(157,404)	
Unavailable revenue -municipal court			(50,296)	
Accounts payable			(9,907)	
FUND BALANCES, ENDING			\$ 1,133,000	
			φ 1,1 <i>55</i> ,000	

#### CITY OF MOLALLA, OREGON LIBRARY FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

		Buc	dget			Vai	riance with
	(	Original	<u> </u>	Final	Actual	Fir	al Budget
<b>REVENUES:</b>							
Intergovernmental	\$	750,000	\$	750,000	\$ 804,652	\$	54,652
Grants		853,500		853,500	3,816		(849,684)
Fines and forfeitures		20,000		20,000	18,031		(1,969)
Charges for services		2,500		2,500	3,094		594
Miscellaneous revenue		1,000		1,000	2,024		1,024
Contributions and donations		1,500		1,500	 1,170		(330)
Total revenues		1,628,500		1,628,500	 832,787		(795,713)
EXPENDITURES:							
Personnel service		550,500		550,500	479,437		71,063
Materials and service		246,650		246,650	155,908		90,742
Capital outlay		426,000		426,000	76,245		349,755
Contingency		100,000		100,000	 -		100,000
Total expenditures		1,323,150		1,323,150	 711,590		611,560
Net change in fund balance		305,350		305,350	121,197		(184,153)
FUND BALANCES, BEGINNING BUDGETARY		1,161,068		1,161,068	 1,274,843		113,775
FUND BALANCES, ENDING BUDGETARY BASIS	\$	1,466,418	\$	1,466,418	1,396,040	\$	(70,378)
Accounts payable					 (41)		
FUND BALANCES, ENDING					\$ 1,395,999		

#### CITY OF MOLALLA, OREGON STREET FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

		Bu	dget					iance with
	(	Driginal		Final		Actual	Fin	al Budget
<b>REVENUES:</b>								
Franchise fees	\$	220,000	\$	220,000	\$	220,266	\$	266
Intergovernmental		610,000		610,000		576,565		(33,435)
Grants		405,000		405,000		-		(405,000)
Miscellaneous revenue		42,500		42,500		36,593		(5,907)
Total revenues		1,277,500		1,277,500		833,424		(444,076)
EXPENDITURES:								
Personnel service		327,400		327,400		263,866		63,534
Materials and service		479,600		479,600		320,360		159,240
Capital outlay		557,000		557,000		69,227		487,773
Contingency		100,000		100,000				100,000
Total expenditures		1,464,000		1,464,000		653,453		810,547
Net change in fund balance		(186,500)		(186,500)		179,971		366,471
FUND BALANCES, BEGINNING BUDGETARY								
BASIS		197,500		197,500		218,184		20,684
FUND BALANCES, ENDING BUDGETARY BASIS	\$	11,000	\$	11,000		398,155	\$	387,155
Accounts receivable Accounts payable						17,382 (7,515)		
FUND BALANCES, ENDING					\$	408,022		

#### CITY OF MOLALLA, OREGON URBAN RENEWAL AGENCY FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

	Bu	dget				Variance Positive
	Original		Final	Actual	(	Negative)
<b>REVENUES:</b>						<u> </u>
Property taxes	\$ 285,000	\$	285,000	\$ 304,274	\$	19,274
Interest revenue	 750		750	 871		121
Total revenues	 285,750		285,750	 305,145		19,395
EXPENDITURES:						
Materials and service	225,000		225,000	107,257		117,743
Capital outlay	3,100,000		3,100,000	1,649,205		1,450,795
Debt service:						
Principal	300,000		300,000	85,000		215,000
Interest	75,000		75,000	131,143		(56,143)
Contingency	 100,000		100,000	 -		100,000
Total expenditures	 3,800,000		3,800,000	 1,972,605		1,827,395
Net changes in fund balances	 (3,514,250)		(3,514,250)	 (1,667,460)		1,846,790
FUND BALANCES, BEGINNING BUDGETARY BASIS	4,005,292		4,005,292	3,766,419		(238,873)
	 .,		.,	 -,, -,, -,		()
FUND BALANCES, ENDING BUDGETARY BASIS	\$ 491,042	\$	491,042	2,098,959	\$	1,607,917
Property tax receivable				16,056		
Cash with county				529		
Unavailable revenue - property taxes				 (15,506)		
FUND BALANCES, ENDING				\$ 2,100,038		

#### CITY OF MOLALLA, OREGON SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY For the Last Three Fiscal Years

Measurement Date June 30,	(a) City's proportion of the net pension liability (asset)	of th	(b) City's ortionate share a net pension pility (asset)	 (c) City's covered payroll	(b/c) City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2015	0.01656831%	\$	951,263	\$ 2,627,835	36.20%	91.90%
2014	0.01495015%		(338,877)	2,773,860	-12.22%	103.60%
2013	0.01656831%		673,613	2,540,455	26.52%	91.97%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

#### CITY OF MOLALLA, OREGON SCHEDULE OF CONTRIBUTIONS For the Last Three Fiscal Years

Year Ended June 30,	(b) (a) Contributions in Statutorily relation to the required statutorily required contribution contribution		(a- Contri defic: (exc	bution	 (c) City's covered payroll	(b/c) Contributions as a percent of covered payroll	
2016	\$	320,569	\$ 320,569	\$	-	\$ 2,892,324	11.08%
2015		733,439	733,439		-	2,627,835	27.91%
2014		764,158	764,158		-	2,773,860	27.55%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

# Stewardship, Compliance, and Accountability

## A. Budgetary Information

On or before June 30 of each year, the City enacts a resolution approving the budget, appropriating the expenditures, and levying the property taxes. Prior to enacting this resolution, the proposed budget is presented to a budget committee consisting of members of the City Council and a like number of interested citizens. The budget committee presents the budget to the City Council for budget hearings prior to enactment of the resolution. The City budgets all funds as required by Oregon Local Budget Law. The basis of budgeting for all major funds is the cash basis of accounting.

The resolution authorizing appropriations for each fund sets the legal level of control by which expenditures cannot legally exceed appropriations. Total expenditures by department as established by the resolution are the legal level of control for the General Fund. Expenditure categories of personnel services, materials and services, capital outlay, debt service, transfers, and contingency are the legal level of control for all other funds. The detail budget document, however, is required to contain more specific information for the above mentioned expenditure categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget. A supplemental budget requires hearings before the public, publications in newspapers, and adoption by the City Council. Management may modify original and supplemental budgets by the use of appropriation transfers between the legal levels of control within a fund. Such transfers require approval by the City Council.

Expenditures in the following funds exceeded appropriations for the year ended June 30, 2016:

Fund	Budget Category	Amount of Over Expenditure
General Fund: Police Operations	Capital outlay	\$3,619
General Fund: Municipal Court	Personnel service	\$1,395
Aquatic Center Fund	Materials and service	\$10,397
Transportation SDC Fund	Capital outlay	\$38,512
Water Fund	Personnel service	\$7,030
Sewer Fund	Capital outlay	\$3,626
Storm Water SDC Fund	Capital outlay	\$49,624
Utility Deposits Fund	Materials and service	\$1,639

# **B.** Changes in Plan Provisions During the Measurement Period

The Oregon Supreme Court on April 30, 2015, ruled that the provisions of Senate Bill 861, signed into law in October 2013, that limited the post-retirement COLA on benefits accrued prior to the signing of the law was unconstitutional. Benefits could be modified prospectively, but not retrospectively. As a result, those who retired before the bills were passed will continue to receive a COLA tied to the Consumer Price Index that normally results in a 2% increase annually. OPERS will make restoration payments to those benefit recipients.

OPERS members who have accrued benefits before and after the effective periods of the 2013

# CITY OF MOLALLA, OREGON NOTES TO REQUIRED SUPPLMENTARY INFORMATION June 30, 2016

legislation will have a blended COLA rate when they retire.

This change in benefit terms were reflected in the current valuation.

## Changes in Plan Provisions Subsequent to Measurement Date

There were no changes subsequent to the June 30, 2015 measurement date.

#### **Changes in Benefit Terms**

The Oregon Supreme Court on April 30, 2015, ruled that the provisions of Senate Bill 861, signed into law in October 2013, that limited the post-retirement COLA on benefits accrued prior to the signing of the law was unconstitutional. Benefits could be modified prospectively, but not retrospectively. As a result, those who retired before the bills were passed will continue to receive a COLA tied to the Consumer Price Index that normally results in a 2% increase annually. OPERS will make restoration payments to those benefit recipients.

OPERS members who have accrued benefits before and after the effective dates of the 2013 legislation will have a blended COLA rate when they retire.

This is a change in benefit terms was not included in the net pension liability (asset) proportionate shares provided by OPERS for the years ending June 30, 2015 and June 30, 2014.

#### **Changes of Assumptions**

Details and a comprehensive list of changes in methods and assumptions can be found in the 2012 and 2014 Experience Study for the System, which were published on September 18, 2013 and September 23, 2015. These reports can be found at:

http://www.oregon.gov/pers/Pages/section/financial\_reports/mercer\_reports.aspx.

THIS PAGE INTENTIONALLY LEFT BLANK

**OTHER SUPPLEMENTARY INFORMATION** 

# **OTHER SUPPLEMENTARY INFORMATION**

Other supplementary information includes financial schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such schedules include:

- Budgetary Comparison Park SDC Fund
- Combining Schedules Nonmajor Governmental Funds
- Budgetary Comparison Schedules
- Budgetary Comparison Schedules Enterprise Funds

# **COMBINING SCHEDULES**

#### Nonmajor Governmental Funds

# **Special Revenue Funds**

These funds account for revenue derived from specific taxes or other earmarked revenue sources, which are legally restricted to expenditures for specified purposes. Funds included in this category are:

#### **Aquatic Center Fund**

The Aquatic Center Fund accounts for revenue received from user fees collected at the pool, a park and rec fee and transfers from the General fund. The revenue received is used to fund the operations of the Aquatic Center.

#### **TAP Grant Fund**

The TAP Grant Fund accounts for Tourism Grant Program grants to the City received from Clackamas County.

#### **Police Department Restricted Revenue Fund**

The Police Department Restricted Revenue Fund accounts for revenues restricted to the police department. These funds are only to be used on expenditures for the police department as they are legally restricted.

# **Debt Service Fund**

These funds are used to account for revenues and expenditures related to the servicing of general long-term debt:

# **Bonded Debt Fund**

The Bonded Debt Fund accounts for the collection of special assessments and the payment of debt principal and interest on special assessment bonded debt.

# **Capital Projects Fund**

These funds are used to account for financial resources to be used for the acquisition or construction of major capital items and facilities. The fund included in this category is:

# **Transportation SDC Fund**

The Transportation SDC Fund accounts for revenues from the Transportation System Development Charges. These funds are used to pay for upgrade and expansion of the street systems.

#### CITY OF MOLALLA, OREGON PARK SDC FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

	Bue	dget				Variance Positive	
	 Original		Final	Actual	(Negative)		
<b>REVENUES:</b>							
System development charges	\$ 245,700	\$	245,700	\$ 431,230	\$	185,530	
Total revenues	 245,700		245,700	 431,230		185,530	
EXPENDITURES:							
Materials and service	50,000		50,000	-		50,000	
Capital outlay	 500,000		500,000	 -		500,000	
Total expenditures	 550,000		550,000	 		550,000	
Net changes in fund balances	(304,300)		(304,300)	431,230		735,530	
FUND BALANCES, BEGINNING	 569,817		569,817	 947,630		377,813	
FUND BALANCES, ENDING	\$ 265,517	\$	265,517	\$ 1,378,860	\$	1,113,343	

	Aquatic Center Fund		Police Department Restricted Revenue Fund		Bonded Debt Fund		Transportation SDC Fund		 Total
ASSETS									
Cash and cash equivalents	\$	-	\$	23,401	\$	66,539	\$	468,428	\$ 558,368
Total assets	\$	-	\$	23,401	\$	66,539	\$	468,428	\$ 558,368
FUND BALANCES									
Restricted for:									
Debt service	\$	-	\$	-	\$	66,539	\$	-	\$ 66,539
System development		-		-		-		468,428	468,428
Police department				23,401		-		-	 23,401
Total fund balances		_		23,401		66,539		468,428	 558,368
Total liabilities and fund balances	\$	_	\$	23,401	\$	66,539	\$	468,428	\$ 558,368

#### CITY OF MOLALLA, OREGON NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES For the Fiscal Year Ended June 30, 2016

	Aquatic Center Fund	Police Department Restricted Revenue Fund	Bonded Debt Fund	Transportation SDC Fund	Total
REVENUES:	<b>A</b>	¢	<b>A</b>	<u>^</u>	<b>•</b> • • • • • • • • • • • • • • • • • •
Property taxes	\$ -	\$ -	\$ 65,726	\$ -	\$ 65,726
Charges for services	294	-	-	-	294
Miscellaneous revenue	-	21,350	-	-	21,350
Contributions and donations	-	590	-	-	590
System development charges				433,458	433,458
Total revenues	294	21,940	65,726	433,458	521,418
EXPENDITURES:					
General government	-	32,404	-	-	32,404
Culture and recreation	357,460	-	-	-	357,460
Capital outlay	-	-	-	288,512	288,512
Debt service:					
Principal	-	-	60,000	-	60,000
Interest			5,713		5,713
Total expenditures	357,460	32,404	65,713	288,512	744,089
Revenues over (under) expenditures	(357,166)	(10,464)	13	144,946	(222,671)
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers in	345,000				345,000
Total other financing sources (uses)	345,000				345,000
Net change in fund balance	(12,166)	(10,464)	13	144,946	122,329
FUND BALANCES, BEGINNING	12,166	33,865	66,526	323,482	436,039
FUND BALANCES, ENDING	\$ -	\$ 23,401	\$ 66,539	\$ 468,428	\$ 558,368

# **BUDGETARY COMPARISON SCHEDULES**

Pursuant to the provisions of Oregon Revised Statute, an individual schedule of revenues, expenditures, and changes in fund balances - budget and actual be displayed for each fund where legally adopted budgets are required.

Major Governmental Budgetary Comparison schedules not included in required supplemental information include the following:

General Fund Schedule of Expenditures - Budgetary Basis

Nonmajor Governmental Budgetary Comparison schedules included the following:

- Special Revenue Funds
  - Aquatic Center Fund
  - TAP Grant Fund
  - Police Department Restricted Revenue Fund
- Debt Service Fund
  - Bonded Debt Fund
- Capital Project Fund
  - Transportation SDC Fund

## CITY OF MOLALLA, OREGON GENERAL FUND - BUDGETARY BASIS SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

	Budget				Vari	iance with		
		Original		Final	Actual		Final Budget	
Police operations:								
Personnel services	\$	1,789,750	\$	1,789,750	\$ 1,562,287	\$	227,463	
Materials and services		488,250		488,250	439,750		48,500	
Capital outlay		55,000		55,000	 58,619		(3,619)	
Subtotal		2,333,000		2,333,000	 2,060,656		272,344	
Municipal court:								
Personnel services		141,650		141,650	143,045		(1,395)	
Materials and services		93,200		93,200	 71,078		22,122	
Subtotal		234,850		234,850	 214,123		20,727	
Office of governance and management:								
Personnel services		517,500		572,500	511,371		61,129	
Materials and services		323,800		323,800	279,759		44,041	
Capital outlay		250,000		220,000	 89,173		130,827	
Subtotal		1,091,300		1,116,300	 880,303		235,997	
Total expenditures	\$	3,659,150	\$	3,684,150	\$ 3,155,082	\$	529,068	

## CITY OF MOLALLA, OREGON AQUATIC CENTER FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

		dget		Variance Positive	
	Original	Final	Actual	(Negative)	
<b>REVENUES:</b>					
Charges for services	\$ -	\$ -	\$ 294	\$ 294	
Total revenues			294	294	
EXPENDITURES:					
Personnel service	14,100	14,100	3,563	10,537	
Materials and service	18,500	343,500	353,897	(10,397)	
Total expenditures	32,600	357,600	357,460	140	
Revenues over (under) expenditures	(32,600)	(357,600)	(357,166)	434	
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers in	20,000	345,000	345,000		
Total other financing sources (uses)	20,000	345,000	345,000		
Net changes in fund balances	(12,600)	(12,600)	(12,166)	434	
FUND BALANCES, BEGINNING	12,600	12,600	12,166	(434)	
FUND BALANCES, ENDING	\$ -	<u>\$                                    </u>	\$ -	<u>\$                                    </u>	

## CITY OF MOLALLA, OREGON TAP GRANT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

		Buc				Variance Positive		
	Original Final		Actu	ıal	(Negative)			
<b>REVENUES:</b>								
Grants	\$	20,000	\$	20,000	\$	-	\$	(20,000)
Total revenues		20,000		20,000				(20,000)
EXPENDITURES:								
Materials and service		20,000		20,000		-		20,000
Total expenditures		20,000		20,000		-		20,000
Net changes in fund balances		-		-		-		-
FUND BALANCES, BEGINNING						-		-
FUND BALANCES, ENDING	\$		\$		\$	-	\$	

## CITY OF MOLALLA, OREGON POLICE DEPARTMENT RESTRICTED REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

	Budget Original Final				A . (1	Variance with			
<b>REVENUES:</b>	Original			Final		Actual		Final Budget	
Miscellaneous revenue	\$	19,000	\$	19,000	\$	21,350	\$	2,350	
Contributions and donations		1,580		1,580		590		(990)	
Total revenues		20,580		20,580		21,940		1,360	
EXPENDITURES:									
Materials and service		57,453		57,453		32,404		25,049	
Total expenditures		57,453		57,453		32,404		25,049	
Net change in fund balance		(36,873)		(36,873)		(10,464)		26,409	
FUND BALANCES, BEGINNING BUDGETARY BASIS		36,873		36,873		33,865		(3,008)	
<b>D</b> INGIO		50,075		50,075		55,005		(3,000)	
FUND BALANCES, ENDING	\$	-	\$	_	\$	23,401	\$	23,401	

## CITY OF MOLALLA, OREGON BONDED DEBT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

		Buc	lget					riance sitive
	С	riginal		Final		Actual	(Negative)	
<b>REVENUES:</b>								
Property taxes	\$	65,726	\$	65,726	\$	65,726	\$	
Total revenues		65,726		65,726		65,726		
EXPENDITURES:								
Debt service:								
Principal		60,000		60,000		60,000		-
Interest		6,463		6,463		5,713		750
Total expenditures		66,463		66,463		65,713		750
Net changes in fund balances		(737)		(737)		13		750
FUND BALANCES, BEGINNING		65,701		65,701		66,526		825
FUND BALANCES, ENDING	\$	64,964	\$	64,964	\$	66,539	\$	1,575

## CITY OF MOLALLA, OREGON TRANSPORTATION SDC FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

	Bud	0		Variance with
	Original	Final	Actual	Final Budget
<b>REVENUES:</b>				
System development charges	\$ 142,290	\$ 142,290	\$ 433,458	\$ 291,168
Total revenues	142,290	142,290	433,458	291,168
EXPENDITURES:				
Materials and service	10,000	10,000	-	10,000
Capital outlay	250,000	250,000	288,512	(38,512)
Total expenditures	260,000	260,000	288,512	(28,512)
Net changes in fund balances	(117,710)	(117,710)	144,946	262,656
FUND BALANCE, BEGINNING	365,099	365,099	323,482	(41,617)
FUND BALANCE, ENDING	\$ 247,389	\$ 247,389	\$ 468,428	\$ 221,039

# **BUDGETARY COMPARISON SCHEDULES**

## **Enterprise Funds**

Pursuant to the provisions of Oregon Revised Statute, an individual schedule of revenues, expenditures, and changes in fund balances - budget and actual be displayed for each fund where legally adopted budgets are required.

Enterprise Budgetary Comparison schedules include the following:

- Water Operations
  - Water Fund
  - Water SDC Fund
  - Water Debt Retirement
  - Utility Deposits
- Sewer Operations
  - Sewer Fund
  - Sewer SDC Fund
  - Sewer Debt Retirement
  - CWSRF Fund
- Storm Water Operations
  - Storm Water Fund
  - Storm Water SDC Fund

### CITY OF MOLALLA, OREGON WATER OPERATIONS COMBINED SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE For the Fiscal Year Ended June 30, 2016

	Water Fund	Water SDC Fund	Water Debt Retirement	Utility Deposits	Total Water Operations	
<b>REVENUES:</b> Charges for services Miscellaneous revenue System development charges	\$ 1,455,791 7,567	\$ - 559,055	\$ - - -	\$ 25,673	\$ 1,481,464 7,567 559,055	
Total revenues	1,463,358	559,055		25,673	2,048,086	
<b>EXPENDITURES:</b> Personnel service Materials and service Capital outlay Debt service:	528,680 421,837 128,756	5,105 65,905		15,769	528,680 442,711 194,661	
Principal	-	-	310,000	-	310,000	
Interest			24,600		24,600	
Total expenditures	1,079,273	71,010	334,600	15,769	1,500,652	
Revenues over (under) expenditures	384,085	488,045	(334,600)	9,904	547,434	
<b>OTHER FINANCING SOURCES (USES):</b> Transfers in Transfers out	(250,000)		250,000	-	250,000 (250,000)	
Total other financing sources (uses)	(250,000)		250,000			
Net change in fund balance	134,085	488,045	(84,600)	9,904	547,434	
FUND BALANCES, BEGINNING BUDGETARY BASIS	670,172	1,501,547	485,295	1,036	2,658,050	
FUND BALANCES, ENDING BUDGETARY BASIS	\$ 804,257	\$ 1,989,592	\$ 400,695	\$ 10,940	3,205,484	
Accounts receivable Accounts payable Deposits Capital assets Accrued interest payable Long-term debt Compensated absences Net pension liability Deferred outflow related to pension Deferred inflows related to pension					$\begin{array}{r} 165,944\\ (9,604)\\ (10,940)\\ 5,346,312\\ (6,281)\\ (665,000)\\ (18,628)\\ (106,104)\\ 46,605\\ (24,153)\\ \hline \$ \ 7,923,635 \end{array}$	

#### CITY OF MOLALLA, OREGON WATER FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

	Bue Original	dget Final	Actual	Variance Positive (Negative)	
REVENUES:	<b>•</b> • • • • • • • • • • • • • • • • • •	<b>* 1 1 1 1 1 1 1 1 1 1</b>	<b>•</b> • • • • • • • • • • • • • • • • • •	<b>(21 2</b> 00)	
Charges for services	\$ 1,477,000	\$ 1,477,000	\$ 1,455,791	\$ (21,209)	
Miscellaneous revenue	3,000	3,000	7,567	4,567	
Total revenues	1,480,000	1,480,000	1,463,358	(16,642)	
EXPENDITURES:					
Personnel service	521,650	521,650	528,680	(7,030)	
Materials and service	585,750	585,750	421,837	163,913	
Capital outlay	232,000	232,000	128,756	103,244	
Contingency	100,000	100,000	-	100,000	
Total expenditures Revenues over (under) expenditures	1,439,400	1,439,400	1,079,273	360,127	
Revenues over (under) expenditures	40,000	40,000		343,463	
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers out	(250,000)	(250,000)	(250,000)	-	
Total other financing sources (uses)	(250,000)	(250,000)	(250,000)		
Net change in fund balance	(209,400)	(209,400)	134,085	343,485	
FUND BALANCE, BEGINNING BUDGETARY BASIS	615,875	615,875	670,172	54,297	
FUND BALANCE, ENDING BUDGETARY BASIS	\$ 406,475	\$ 406,475	\$ 804,257	\$ 397,782	

## CITY OF MOLALLA, OREGON WATER SDC FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

	Buc	lget		Variance Positive	
	Original	Final	Actual	(Negative)	
<b>REVENUES:</b>					
System development charges	\$ 159,750	\$ 159,750	\$ 559,055	\$ 399,305	
Total revenues	159,750	159,750	559,055	399,305	
EXPENDITURES:					
Materials and service	25,000	25,000	5,105	19,895	
Capital outlay	1,000,000	1,000,000	65,905	934,095	
Total expenditures	1,025,000	1,025,000	71,010	953,990	
Net change in fund balance	(865,250)	(865,250)	488,045	1,353,295	
FUND BALANCE, BEGINNING BUDGETARY BASIS	1,427,647	1,427,647	1,501,547	73,900	
FUND BALANCE, ENDING BUDGETARY BASIS	\$ 562,397	\$ 562,397	\$ 1,989,592	\$ 1,427,195	

#### CITY OF MOLALLA, OREGON WATER DEBT RETIREMENT SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

	Bu Original	dget Final	Actual	Variance Positive (Negative)	
EXPENDITURES:					
Debt service:					
Principal	\$ 310,000	\$ 310,000	\$ 310,000	\$ -	
Interest	29,250	29,250	24,600	4,650	
Total expenditures	339,250	339,250	334,600	4,650	
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers in	250,000	250,000	250,000		
Total other financing sources (uses)	250,000	250,000	250,000		
Net changes in fund balances	(89,250)	(89,250)	(84,600)	4,650	
FUND BALANCE, BEGINNING BUDGETARY BASIS	480,170	480,170	485,295	5,125	
FUND BALANCE, ENDING BUDGETARY BASIS	\$ 390,920	\$ 390,920	\$ 400,695	\$ 9,775	

#### CITY OF MOLALLA, OREGON UTILITY DEPOSITS SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

	Budget						Variance Positive	
	0	riginal		Final		Actual	(N	legative)
<b>REVENUES:</b>								
Charges for services	\$	10,000	\$	10,000	\$	25,673	\$	15,673
Total revenues		10,000		10,000		25,673		15,673
EXPENDITURES:								
Materials and service		14,130		14,130		15,769		(1,639)
Total expenditures		14,130		14,130		15,769		(1,639)
Net changes in fund balances		(4,130)		(4,130)		9,904		14,034
FUND BALANCE, BEGINNING BUDGETARY BASIS		4,130		4,130		1,036		(3,094)
FUND BALANCE, ENDING BUDGETARY BASIS	\$		\$		\$	10,940	\$	10,940

#### CITY OF MOLALLA, OREGON SEWER OPERATIONS COMBINED SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE For the Fiscal Year Ended June 30, 2016

	Sewer Fund	Sewer SDC Fund	Sewer Debt Retirement CWSRF Fund		Total Sewer Operations	
<b>REVENUES:</b>						
Charges for services Miscellaneous revenue	\$ 1,891,277 29,472	\$ -	\$ - -	\$ - -	\$ 1,891,277 29,472	
System development charges		802,780			802,780	
Total revenues	1,920,749	802,780			2,723,529	
EXPENDITURES:						
Personnel service	457,592	-	-	-	457,592	
Materials and service	1,128,893	2,065	-	9,364	1,140,322	
Capital outlay	164,126	-	-	-	164,126	
Debt service:						
Principal	-	-	220,000	125,301	345,301	
Interest			98,900	53,313	152,213	
Total expenditures	1,750,611	2,065	318,900	187,978	2,259,554	
Revenues over (under) expenditures	170,138	800,715	(318,900)	(187,978)	463,975	
OTHER FINANCING SOURCES (USES):						
Transfers in	200,000	-	315,929	187,343	703,272	
Transfers out	(315,929)	(187,343)			(503,272)	
Total other financing sources (uses)	(115,929)	(187,343)	315,929	187,343	200,000	
Net change in fund balance	54,209	613,372	(2,971)	(635)	663,975	
FUND BALANCES, BEGINNING BUDGETARY BASIS	403,415	238,034	318,021	187,978	1,147,448	
FUND BALANCES, ENDING BUDGETARY BASIS	\$ 457,624	\$ 851,406	\$ 315,050	\$ 187,343	1,811,423	
Accounts receivable Accounts payable Capital assets Accrued interest payable Long-term debt Compensated absences Net pension liability Deferred outflow related to pension Deferred inflows related to pension					229,229 (22,762) 6,973,925 (31,171) (4,154,810) (19,174) (109,214) 47,971 (24,861)	
NET POSITION, ENDING					\$ 4,700,556	

#### CITY OF MOLALLA, OREGON SEWER FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

	Budget Original Final		Actual	Variance Positive (Negative)	
<b>REVENUES:</b>					
Charges for services	\$ 1,602,000	\$ 1,602,000	\$ 1,891,277	\$ 289,277	
Miscellaneous revenue	2,500	2,500	29,472	26,972	
Total revenues	1,604,500	1,604,500	1,920,749	316,249	
EXPENDITURES:					
Personnel service	482,330	482,330	457,592	24,738	
Materials and service	888,850	1,175,590	1,128,893	46,697	
Capital outlay	160,500	160,500	164,126	(3,626)	
Contingency	100,000				
Total expenditures	1,631,680	1,818,420	1,750,611	67,809	
Revenues over (under) expenditures	(27,180)	(213,920)	170,138	384,058	
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers in	-	200,000	200,000	-	
Transfers out	(315,929)	(315,929)	(315,929)		
Total other financing sources (uses)	(315,929)	(115,929)	(115,929)		
Net change in fund balance	(343,109)	(329,849)	54,209	384,058	
FUND BALANCE, BEGINNING BUDGETARY BASIS	416,675	416,675	403,415	(13,260)	
FUND BALANCE, ENDING BUDGETARY BASIS	\$ 73,566	\$ 86,826	\$ 457,624	\$ 370,798	

### CITY OF MOLALLA, OREGON SEWER SDC FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

	Budget Original Final		Actual	Variance Positive (Negative)	
<b>REVENUES:</b> System development charges	\$ 202,950	\$ 202,950	\$ 802,780	\$ 599,830	
Total revenues	202,950	202,950	802,780	599,830	
EXPENDITURES:					
Materials and service	10,000	10,000	2,065	7,935	
Total expenditures	10,000	10,000	2,065	7,935	
Revenues over (under) expenditures	192,950	192,950	800,715	607,765	
<b>OTHER FINANCING SOURCES (USES):</b> Transfers out	(187,343)	(187,343)	(187,343)		
Total other financing sources (uses)	(187,343)	(187,343)	(187,343)		
Net change in fund balance	5,607	5,607	613,372	607,765	
FUND BALANCE, BEGINNING BUDGETARY BASIS	147,834	147,834	238,034	90,200	
FUND BALANCE, ENDING BUDGETARY BASIS	\$ 153,441	\$ 153,441	\$ 851,406	\$ 697,965	

#### CITY OF MOLALLA, OREGON SEWER DEBT RETIREMENT SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

		Buc	lget					ariance ositive
	(	Original		Final	Actual		(Negative)	
EXPENDITURES:								
Debt service: Principal	\$	220,000	\$	220,000	\$	220,000	\$	_
Interest	Ψ	98,150	Ψ	98,150	Ψ	98,900	Ψ	(750)
Total expenditures		318,150		318,150		318,900		(750)
<b>OTHER FINANCING SOURCES (USES):</b> Transfers in		315,929		315,929		315,929		
Total other financing sources (uses)		315,929		315,929		315,929		
Net changes in fund balances		(2,221)		(2,221)		(2,971)		(750)
FUND BALANCE, BEGINNING BUDGETARY BASIS		318,771		318,771		318,021		(750)
FUND BALANCE, ENDING BUDGETARY BASIS	\$	316,550	\$	316,550	\$	315,050	\$	(1,500)

#### CITY OF MOLALLA, OREGON CWSRF FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

	Bu Original	dget Final	Actual	Variance Positive (Negative)
EXPENDITURES:	U			
Materials and service	\$ -	\$ -	\$ 9,364	\$ (9,364)
Debt service:				
Principal	125,301	125,301	125,301	-
Interest	62,677	62,677	53,313	9,364
Total expenditures	187,978	187,978	187,978	
<b>OTHER FINANCING SOURCES (USES):</b> Transfers in	187,343	187,343	187,343	
Total other financing sources (uses)	187,343	187,343	187,343	
Net changes in fund balances	(635)	(635)	(635)	-
FUND BALANCE, BEGINNING BUDGETARY BASIS	187,978	187,978	187,978	
FUND BALANCE, ENDING BUDGETARY BASIS	\$ 187,343	\$ 187,343	\$ 187,343	\$ -

## CITY OF MOLALLA, OREGON STORM WATER OPERATIONS COMBINED SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE For the Fiscal Year Ended June 30, 2016

	Storm Water Fund		Storm Water SDC Fund		tal Storm Water perations
REVENUES:					
Charges for services	\$	105,507	\$	-	\$ 105,507
System development charges		-		130,375	130,375
Total revenues		105,507		130,375	 235,882
EXPENDITURES:					
Personnel service		54,317		-	54,317
Materials and service		34,341		-	34,341
Capital outlay		18,757		199,624	 218,381
Total expenditures		107,415		199,624	 307,039
Net change in fund balance		(1,908)		(69,249)	(71,157)
FUND BALANCES, BEGINNING BUDGETARY BASIS		53,150		203,934	 257,084
FUND BALANCES, ENDING BUDGETARY BASIS	\$	51,242	\$	134,685	185,927
Accounts receivable					16,838
Capital assets					536,066
Compensated absences					(2,816)
Net pension liability					(16,043)
Deferred outflow related to pension					7,046
Deferred inflows related to pension					 (3,652)
NET POSITION, ENDING					\$ 723,366

## CITY OF MOLALLA, OREGON STORM WATER FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

	Budget					Variance Positive		
	0	Driginal	Final		Final Actua		(N	legative)
<b>REVENUES:</b>								
Charges for services	\$	95,000	\$	95,000	\$	105,507	\$	10,507
Total revenues		95,000		95,000		105,507		10,507
EXPENDITURES:								
Personnel service		54,800		54,800		54,317		483
Materials and service		44,800		44,800		34,341		10,459
Capital outlay		20,000		20,000		18,757		1,243
Contingency		15,000		15,000		-		15,000
Total expenditures		134,600		134,600		107,415		27,185
•								
Net change in fund balance		(39,600)		(39,600)		(1,908)		37,692
				( ) )				
FUND BALANCE, BEGINNING BUDGETARY BASIS		39,722		39,722		53,150		13,428
·		<u> </u>		<u> </u>		<u> </u>		·
FUND BALANCE, ENDING BUDGETARY BASIS	\$	122	\$	122	\$	51,242	\$	51,120
	_		_		_		_	

## CITY OF MOLALLA, OREGON STORM WATER SDC FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Fiscal Year Ended June 30, 2016

	Buc	lget		Variance Positive
	Original	Final	Actual	(Negative)
<b>REVENUES:</b>				
System development charges	\$ 33,525	\$ 33,525	\$ 130,375	\$ 96,850
Total revenues	33,525	33,525	130,375	96,850
EXPENDITURES:				
Materials and service	10,000	10,000	-	10,000
Capital outlay	150,000	150,000	199,624	(49,624)
Total expenditures	160,000	160,000	199,624	(39,624)
Net change in fund balance	(126,475)	(126,475)	(69,249)	57,226
FUND BALANCE, BEGINNING BUDGETARY BASIS	181,269	181,269	203,934	22,665
FUND BALANCE, ENDING BUDGETARY BASIS	\$ 54,794	\$ 54,794	\$ 134,685	\$ 79,891

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATION

**CERTIFIED PUBLIC ACCOUNTANTS AND CONSULTANTS** 



PARTNERS KAMALA K. AUSTIN, CPA • TONYA M. MOFFITT, CPA

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATION

We have audited the basic financial statements of the City of Molalla, Oregon (the City), as of and for the year ended June 30, 2016 and have issued our report thereon dated March 13, 2017. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

# Compliance

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in the Oregon Administrative Rules 162-10-000 through 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposits of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions, and repayments.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds. (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, and 279C).
- Accountability for collecting or receiving money by elected officials. The City does not have any elected officials collecting or receiving money.

In connection with our testing, nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in the Oregon Administrative Rules 162-10-000 through 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations* except as follows:

Fund	Budget Category	Amount of Over Expenditure
General Fund: Police Operations	Capital outlay	\$3,619
General Fund: Municipal Court	Personnel service	\$1,395
Aquatic Center Fund	Materials and service	\$10,397
Transportation SDC Fund	Capital outlay	\$38,512
Water Fund	Personnel service	\$7,030
Sewer Fund	Capital outlay	\$3,626
Storm Water SDC Fund	Capital outlay	\$49,624
Utility Deposits Fund	Materials and service	\$1,639

Expenditures in the following funds exceeded appropriations for the year ended June 30, 2016:

## OAR 162-10-0230 Internal Control

In planning and performing our audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report is intended solely for the information and use of the City Council, Oregon Secretary of State Audits Division, and management, and is not intended to be and should not be used by anyone other than these specified parties.

Merina & Lompany

Merina & Company, LLP West Linn, Oregon March 13, 2017